

SENATE BILL NO. 248

INTRODUCED BY T. MANZELLA

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING LAWS RELATING TO THE RETENTION OF ELECTION RECORDS; DEFINING "ELECTION RECORD"; PROVIDING A PENALTY; AMENDING SECTIONS 13-1-101, 13-1-204, 13-1-303, AND 13-37-234, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 13-1-101, MCA, is amended to read:

"13-1-101. Definitions. As used in this title, unless the context clearly indicates otherwise, the following definitions apply:

(1) "Active elector" means an elector whose name has not been placed on the inactive list due to failure to respond to confirmation notices pursuant to 13-2-220 or 13-19-313.

(2) "Active list" means a list of active electors maintained pursuant to 13-2-220.

(3) "Anything of value" means any goods that have a certain utility to the recipient that is real and that is ordinarily not given away free but is purchased.

(4) "Application for voter registration" means a voter registration form prescribed by the secretary of state that is completed and signed by an elector, is submitted to the election administrator, and contains voter registration information subject to verification as provided by law.

(5) "Ballot" means a digital ballot image, a paper ballot counted manually, or a paper ballot counted by a machine, such as an optical scan system or other technology that automatically tabulates votes cast by processing the paper ballots.

(6) (a) "Ballot issue" or "issue" means a proposal submitted to the people at an election for their approval or rejection, including but not limited to an initiative, referendum, proposed constitutional amendment, recall question, school levy question, bond issue question, or ballot question.

(b) For the purposes of chapters 35 and 37, an issue becomes a "ballot issue" upon certification by

1 the proper official that the legal procedure necessary for its qualification and placement on the ballot has been  
2 completed, except that a statewide issue becomes a "ballot issue" upon preparation and transmission by the  
3 secretary of state of the form of the petition or referral to the person who submitted the proposed issue.

4 (7) "Ballot issue committee" means a political committee specifically organized to support or  
5 oppose a ballot issue.

6 (8) "Candidate" means:

7 (a) an individual who has filed a declaration or petition for nomination, acceptance of nomination,  
8 or appointment as a candidate for public office as required by law;

9 (b) for the purposes of chapter 35, 36, or 37, an individual who has solicited or received and  
10 retained contributions, made expenditures, or given consent to an individual, organization, political party, or  
11 committee to solicit or receive and retain contributions or make expenditures on the individual's behalf to secure  
12 nomination or election to any office at any time, whether or not the office for which the individual will seek  
13 nomination or election is known when the:

14 (i) solicitation is made;

15 (ii) contribution is received and retained; or

16 (iii) expenditure is made; or

17 (c) an officeholder who is the subject of a recall election.

18 (9) (a) "Contribution" means:

19 (i) the receipt by a candidate or a political committee of an advance, gift, loan, conveyance,  
20 deposit, payment, or distribution of money or anything of value to support or oppose a candidate or a ballot  
21 issue;

22 (ii) an expenditure, including an in-kind expenditure, that is made in coordination with a candidate  
23 or ballot issue committee and is reportable by the candidate or ballot issue committee as a contribution;

24 (iii) the receipt by a political committee of funds transferred from another political committee; or

25 (iv) the payment by a person other than a candidate or political committee of compensation for the  
26 personal services of another person that are rendered to a candidate or political committee.

27 (b) The term does not mean:

28 (i) services provided without compensation by individuals volunteering a portion or all of their time

1 on behalf of a candidate or political committee;

2 (ii) meals and lodging provided by individuals in their private residences for a candidate or other  
3 individual;

4 (iii) the use of a person's real property for a fundraising reception or other political event; or

5 (iv) the cost of a communication not for distribution to the general public by a religious organization  
6 exempt from federal income tax when compliance with Title 13 would burden the organization's sincerely held  
7 religious beliefs or practices.

8 (c) This definition does not apply to Title 13, chapter 37, part 6.

9 (10) "Coordinated", including any variations of the term, means made in cooperation with, in  
10 consultation with, at the request of, or with the express prior consent of a candidate or political committee or an  
11 agent of a candidate or political committee.

12 (11) "De minimis act" means an action, contribution, or expenditure that is so small that it does not  
13 trigger registration, reporting, disclaimer, or disclosure obligations under Title 13, chapter 35 or 37, or warrant  
14 enforcement as a campaign practices violation under Title 13, chapter 37.

15 (12) "Disability" means a temporary or permanent mental or physical impairment such as:

16 (a) impaired vision;

17 (b) impaired hearing;

18 (c) impaired mobility. Individuals having impaired mobility include those who require use of a  
19 wheelchair and those who are ambulatory but are physically impaired because of age, disability, or disease.

20 (d) impaired mental or physical functioning that makes it difficult for the person to participate in the  
21 process of voting.

22 (13) "Election" means a general, special, or primary election held pursuant to the requirements of  
23 state law, regardless of the time or purpose.

24 (14) (a) "Election administrator" means, except as provided in subsection (14)(b), the county clerk  
25 and recorder or the individual designated by a county governing body to be responsible for all election  
26 administration duties, except that with regard to school elections not administered by the county, the term  
27 means the school district clerk.

28 (b) As used in chapter 2 regarding voter registration, the term means the county clerk and recorder

1 or the individual designated by a county governing body to be responsible for all election administration duties  
 2 even if the school election is administered by the school district clerk.

3 (15) (a) "Election communication" means the following forms of communication to support or  
 4 oppose a candidate or ballot issue:

5 (i) a paid advertisement broadcast over radio, television, cable, or satellite;

6 (ii) paid placement of content on the internet or other electronic communication network;

7 (iii) a paid advertisement published in a newspaper or periodical or on a billboard;

8 (iv) a mailing; or

9 (v) printed materials.

10 (b) The term does not mean:

11 (i) an activity or communication for the purpose of encouraging individuals to register to vote or to  
 12 vote, if that activity or communication does not mention or depict a clearly identified candidate or ballot issue;

13 (ii) a communication that does not support or oppose a candidate or ballot issue;

14 (iii) a bona fide news story, commentary, blog, or editorial distributed through the facilities of any  
 15 broadcasting station, newspaper, magazine, internet website, or other periodical publication of general  
 16 circulation;

17 (iv) a communication by any membership organization or corporation to its members, stockholders,  
 18 or employees;

19 (v) a communication not for distribution to the general public by a religious organization exempt  
 20 from federal income tax when compliance with Title 13 would burden the organization's sincerely held religious  
 21 beliefs or practices; or

22 (vi) a communication that the commissioner determines by rule is not an election communication.

23 (16) "Election judge" means a person who is appointed pursuant to Title 13, chapter 4, part 1, to  
 24 perform duties as specified by law.

25 (17) "Election record" means any paper, video, or electronic documentation related to an election.

26 ~~(17)~~(18) (a) "Electioneering communication" means a paid communication that is publicly distributed by  
 27 radio, television, cable, satellite, internet website, newspaper, periodical, billboard, mail, or any other  
 28 distribution of printed materials, that is made within 60 days of the initiation of voting in an election, that does

1 not support or oppose a candidate or ballot issue, that can be received by more than 100 recipients in the  
2 district voting on the candidate or ballot issue, and that:

3 (i) refers to one or more clearly identified candidates in that election;

4 (ii) depicts the name, image, likeness, or voice of one or more clearly identified candidates in that  
5 election; or

6 (iii) refers to a political party, ballot issue, or other question submitted to the voters in that election.

7 (b) The term does not mean:

8 (i) a bona fide news story, commentary, blog, or editorial distributed through the facilities of any  
9 broadcasting station, newspaper, magazine, internet website, or other periodical publication of general  
10 circulation unless the facilities are owned or controlled by a candidate or political committee;

11 (ii) a communication by any membership organization or corporation to its members, stockholders,  
12 or employees;

13 (iii) a commercial communication that depicts a candidate's name, image, likeness, or voice only in  
14 the candidate's capacity as owner, operator, or employee of a business that existed prior to the candidacy;

15 (iv) a communication that constitutes a candidate debate or forum or that solely promotes a  
16 candidate debate or forum and is made by or on behalf of the person sponsoring the debate or forum;

17 (v) a communication not for distribution to the general public by a religious organization exempt  
18 from federal income tax when compliance with Title 13 would burden the organization's sincerely held religious  
19 beliefs or practices; or

20 (vi) a communication that the commissioner determines by rule is not an electioneering  
21 communication.

22 ~~(18)~~(19) "Elector" means an individual qualified to vote under state law.

23 ~~(19)~~(20) (a) "Expenditure" means a purchase, payment, distribution, loan, advance, promise, pledge,  
24 or gift of money or anything of value:

25 (i) made by a candidate or political committee to support or oppose a candidate or a ballot issue;

26 (ii) made by a candidate while the candidate is engaging in campaign activity to pay child-care  
27 expenses as provided in 13-37-220; or

28 (iii) used or intended for use in making independent expenditures or in producing electioneering

1 communications.

2 (b) The term does not mean:

3 (i) services, food, or lodging provided in a manner that they are not contributions under subsection  
4 (9);

5 (ii) except as provided in subsection ~~(19)~~ (20)(a)(ii), payments by a candidate for personal travel  
6 expenses, food, clothing, lodging, or personal necessities for the candidate and the candidate's family;

7 (iii) the cost of any bona fide news story, commentary, blog, or editorial distributed through the  
8 facilities of any broadcasting station, newspaper, magazine, or other periodical publication of general  
9 circulation;

10 (iv) the cost of any communication by any membership organization or corporation to its members  
11 or stockholders or employees;

12 (v) the use of a person's real property for a fundraising reception or other political event; or

13 (vi) the cost of a communication not for distribution to the general public by a religious organization  
14 exempt from federal income tax when compliance with Title 13 would burden the organization's sincerely held  
15 religious beliefs or practices.

16 (c) This definition does not apply to Title 13, chapter 37, part 6.

17 ~~(20)~~(21) "Federal election" means an election in even-numbered years in which an elector may vote for  
18 individuals for the office of president of the United States or for the United States congress.

19 ~~(21)~~(22) "General election" means an election that is held for offices that first appear on a primary  
20 election ballot, unless the primary is cancelled as authorized by law, and that is held on a date specified in 13-  
21 1-104.

22 ~~(22)~~(23) "Inactive elector" means an individual who failed to respond to confirmation notices and  
23 whose name was placed on the inactive list pursuant to 13-2-220 or 13-19-313.

24 ~~(23)~~(24) "Inactive list" means a list of inactive electors maintained pursuant to 13-2-220 or 13-19-313.

25 ~~(24)~~(25) (a) "Incidental committee" means a political committee that is not specifically organized or  
26 operating for the primary purpose of supporting or opposing candidates or ballot issues but that may  
27 incidentally become a political committee by receiving a contribution or making an expenditure.

28 (b) For the purpose of this subsection ~~(24)~~ (25), the primary purpose is determined by the

1 commissioner by rule and includes criteria such as the allocation of budget, staff, or members' activity or the  
2 statement of purpose or goal of the person or individuals that form the committee.

3 ~~(25)~~(26) "Independent committee" means a political committee organized for the primary purpose of  
4 receiving contributions and making expenditures that is not controlled either directly or indirectly by a candidate  
5 and that does not coordinate with a candidate in conjunction with the making of expenditures except pursuant  
6 to the limits set forth in 13-37-216(1).

7 ~~(26)~~(27) "Independent expenditure" means an expenditure for an election communication to support or  
8 oppose a candidate or ballot issue made at any time that is not coordinated with a candidate or ballot issue  
9 committee.

10 ~~(27)~~(28) "Individual" means a human being.

11 ~~(28)~~(29) "Legally registered elector" means an individual whose application for voter registration was  
12 accepted, processed, and verified as provided by law.

13 ~~(29)~~(30) "Mail ballot election" means any election that is conducted under Title 13, chapter 19, by  
14 mailing ballots to all active electors.

15 ~~(30)~~(31) "Person" means an individual, corporation, association, firm, partnership, cooperative,  
16 committee, including a political committee, club, union, or other organization or group of individuals or a  
17 candidate as defined in subsection (8).

18 ~~(31)~~(32) "Place of deposit" means a location designated by the election administrator pursuant to 13-  
19 19-307 for a mail ballot election conducted under Title 13, chapter 19.

20 ~~(32)~~(33) (a) "Political committee" means a combination of two or more individuals or a person other  
21 than an individual who receives a contribution or makes an expenditure:

22 (i) to support or oppose a candidate or a committee organized to support or oppose a candidate  
23 or a petition for nomination;

24 (ii) to support or oppose a ballot issue or a committee organized to support or oppose a ballot  
25 issue; or

26 (iii) to prepare or disseminate an election communication, an electioneering communication, or an  
27 independent expenditure.

28 (b) Political committees include ballot issue committees, incidental committees, independent

1 committees, and political party committees.

2 (c) A candidate and the candidate's treasurer do not constitute a political committee.

3 (d) A political committee is not formed when a combination of two or more individuals or a person  
4 other than an individual makes an election communication, an electioneering communication, or an  
5 independent expenditure of \$250 or less.

6 (e) A joint fundraising committee is not a political committee.

7 ~~(33)~~(34) "Political party committee" means a political committee formed by a political party organization  
8 and includes all county and city central committees.

9 ~~(34)~~(35) "Political party organization" means a political organization that:

10 (a) was represented on the official ballot in either of the two most recent statewide general  
11 elections; or

12 (b) has met the petition requirements provided in Title 13, chapter 10, part 5.

13 ~~(35)~~(36) "Political subdivision" means a county, consolidated municipal-county government,  
14 municipality, special purpose district, or any other unit of government, except school districts, having authority  
15 to hold an election.

16 ~~(36)~~(37) "Polling place election" means an election primarily conducted at polling places rather than by  
17 mail under the provisions of Title 13, chapter 19.

18 ~~(37)~~(38) "Primary" or "primary election" means an election held on a date specified in 13-1-107 to  
19 nominate candidates for offices filled at a general election.

20 ~~(38)~~(39) "Provisional ballot" means a ballot cast by an elector whose identity or eligibility to vote has  
21 not been verified as provided by law.

22 ~~(39)~~(40) "Provisionally registered elector" means an individual whose application for voter registration  
23 was accepted but whose identity or eligibility has not yet been verified as provided by law.

24 ~~(40)~~(41) "Public office" means a state, county, municipal, school, or other district office that is filled by  
25 the people at an election.

26 ~~(41)~~(42) "Random-sample audit" means an audit involving a manual count of ballots from designated  
27 races and ballot issues in precincts selected through a random process as provided in 13-17-503.

28 ~~(42)~~(43) "Registrar" means the county election administrator and any regularly appointed deputy or

1 assistant election administrator.

2 ~~(43)~~(44) "Regular school election" means the school trustee election provided for in 20-20-105(1).

3 ~~(44)~~(45) "Religious organization" means a house of worship with the major purpose of supporting  
4 religious activities, including but not limited to a church, mosque, shrine, synagogue, or temple. The organic  
5 documents of the organization must list a formal code of doctrine and discipline, and the organization must  
6 spend the majority of its money on religious activities such as regular religious services, educational  
7 preparation for its ministers, development and support of its ministers, membership development, outreach and  
8 support, and the production and distribution of religious literature developed by the organization.

9 ~~(45)~~(46) "School election" has the meaning provided in 20-1-101.

10 ~~(46)~~(47) "School election filing officer" means the filing officer with whom the declarations for  
11 nomination for school district office were filed or with whom the school ballot issue was filed.

12 ~~(47)~~(48) "School recount board" means the board authorized pursuant to 20-20-420 to perform recount  
13 duties in school elections.

14 ~~(48)~~(49) "Signature envelope" means an envelope that contains a secrecy envelope and ballot and  
15 that is designed to:

16 (a) allow election officials, upon examination of the outside of the envelope, to determine that the  
17 ballot is being submitted by someone who is in fact a qualified elector and who has not already voted; and

18 (b) allow it to be used in the United States mail.

19 ~~(49)~~(50) "Special election" means an election held on a day other than the day specified for a primary  
20 election, general election, or regular school election.

21 ~~(50)~~(51) "Special purpose district" means an area with special boundaries created as authorized by  
22 law for a specialized and limited purpose.

23 ~~(51)~~(52) "Statewide voter registration list" means the voter registration list established and maintained  
24 pursuant to 13-2-107 and 13-2-108.

25 ~~(52)~~(53) "Support or oppose", including any variations of the term, means:

26 (a) using express words, including but not limited to "vote", "oppose", "support", "elect", "defeat", or  
27 "reject", that call for the nomination, election, or defeat of one or more clearly identified candidates, the election  
28 or defeat of one or more political parties, or the passage or defeat of one or more ballot issues submitted to

1 voters in an election; or

2 (b) otherwise referring to or depicting one or more clearly identified candidates, political parties, or  
 3 ballot issues in a manner that is susceptible of no reasonable interpretation other than as a call for the  
 4 nomination, election, or defeat of the candidate in an election, the election or defeat of the political party, or the  
 5 passage or defeat of the ballot issue or other question submitted to the voters in an election.

6 ~~(53)~~(54) "Valid vote" means a vote that has been counted as valid or determined to be valid as  
 7 provided in 13-15-206.

8 ~~(54)~~(55) "Voted ballot" means a ballot that is:

- 9 (a) deposited in the ballot box at a polling place;  
 10 (b) received at the election administrator's office; or  
 11 (c) returned to a place of deposit.

12 ~~(55)~~(56) "Voter interface device" means a voting system that:

- 13 (a) is accessible to electors with disabilities;  
 14 (b) communicates voting instructions and ballot information to a voter;  
 15 (c) allows the voter to select and vote for candidates and issues and to verify and change  
 16 selections; and

17 (d) produces a paper ballot that displays electors' choices so the elector can confirm the ballot's  
 18 accuracy and that may be manually counted.

19 ~~(56)~~(57) "Voting system" or "system" means any machine, device, technology, or equipment used to  
 20 automatically record, tabulate, or process the vote of an elector cast on a paper ballot."

21

22 **Section 2.** Section 13-1-204, MCA, is amended to read:

23 **"13-1-204. Election records to be kept by secretary of state.** (1) The secretary of state shall  
 24 maintain current and accurate records including:

- 25 (a) a list of all precincts in each county;  
 26 (b) a map showing the boundaries of all precincts in each county;  
 27 (c) a count of the number of registered voters in each precinct for the latest general election;  
 28 (d) a list of legislative districts, judicial districts, and any multicounty election districts, showing the

1 precinct numbers of each county contained in each district and the number of registered voters in each district  
2 for the most recent general election;

3 (e) digital cast vote records, a count of votes cast at the most recent general election by precinct  
4 and by legislative, judicial, and multicounty districts; and

5 (f) records required to be submitted from local election administrators and other agencies and  
6 coordinated by the secretary of state pursuant to the National Voter Registration Act of 1993, Public Law 103-  
7 31.

8 (2) Each election administrator shall provide the information and map for the record required in  
9 subsection (1) in the form and at the time prescribed by the secretary of state.

10 (3) The records required in subsection (1) and all records in the secretary of state's office  
11 pertaining to elections must be open for public inspection during normal office hours.

12 (4) The records required in subsection (1) and all records in the secretary of state's office  
13 pertaining to elections must be retained for 7 years."

14

15 **Section 3.** Section 13-1-303, MCA, is amended to read:

16 "**13-1-303. Disposition of ballots and other election materials -- penalty.** (1) (a) Except for a  
17 federal election and as provided in 13-15-301(2), the digital records, including the ballot images and the cast  
18 vote records, voted ballots, detached stubs, unvoted ballots, and unused ballots from an election must be kept  
19 in the unopened packages received from the election judges for a period of ~~42 months~~ 7 years. The packages  
20 may be opened only when an order for opening is given by the proper official either for a recount procedure or  
21 to process provisional ballots.

22 (b) The digital records, including the ballot images and the cast vote records, voted ballots,  
23 detached stubs, unvoted ballots, and unused ballots from a federal election must be retained in the unopened  
24 packages received from the election judges for a period of ~~22 months~~ 7 years. The packages may be opened  
25 only as provided in subsection (1)(a) or for a postelection random-sample audit of vote-counting machines.

26 (c) An election administrator may dispose of the ballots and the digital records, including the ballot  
27 images and the cast vote records, as provided in subsection (2) if after the time periods provided for in this  
28 subsection (1), there is no:

- 1 (i) contest begun;
- 2 (ii) recount pending; or
- 3 (iii) appeal of a decision relating to a contest, a recount, or a postelection random-sample audit.

4 (2) Each election administrator shall prepare a plan for retention and destruction of election  
 5 records in the county according to the retention schedules established by the local government records  
 6 committee provided for in 2-6-1201.

7 (3) A person who violates subsection (1) is guilty of a felony and on conviction shall be punished  
 8 as provided by law."

9  
 10 **Section 4.** Section 13-37-234, MCA, is amended to read:

11 "**13-37-234. Religious organization exemptions to be broadly construed.** Pursuant to the first  
 12 amendment to the United States constitution and to ensure the consistent application of the law, the  
 13 commissioner shall broadly construe the exemptions concerning religious organizations provided in 13-1-  
 14 101(9)(b)(iv), (15)(b)(v), ~~(17)(b)(v)~~ (18)(b)(v), and ~~(19)(b)(vi)~~ (20)(b)(vi)."

15  
 16 NEW SECTION. **Section 5. Effective date.** [This act] is effective on passage and approval.

17 - END -