

1 SENATE BILL NO. 382
2 INTRODUCED BY F. MANDEVILLE, D. FERN, S. VINTON, M. BERTOGLIO, L. BREWSTER, M. HOPKINS, E.
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4

5 A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE MONTANA LAND USE PLANNING ACT;
6 REQUIRING COUNTIES AND CITIES CITIES THAT MEET CERTAIN POPULATION THRESHOLDS TO
7 UTILIZE THE LAND USE PLAN, MAP, ZONING REGULATIONS, AND SUBDIVISION REGULATIONS
8 PROVIDED IN THE ACT; ALLOWING OTHER LOCAL GOVERNMENTS THE OPTION TO UTILIZE THE
9 PROVISIONS OF THE ACT; REQUIRING PUBLIC PARTICIPATION DURING THE DEVELOPMENT,
10 ADOPTION, OR AMENDMENT OF A LAND USE PLAN, MAP, ZONING REGULATION, OR SUBDIVISION
11 REGULATION; PROVIDING STRATEGIES TO MEET POPULATION PROJECTIONS; PROVIDING FOR
12 CONSIDERATION OF FACTORS SUCH AS HOUSING, LOCAL FACILITIES, ECONOMIC DEVELOPMENT,
13 NATURAL RESOURCES, ENVIRONMENT, AND NATURAL HAZARDS WHEN DEVELOPING A LAND USE
14 PLAN, MAP, AND ZONING REGULATION; PROVIDING FOR A PROCEDURE TO REVIEW SUBDIVISIONS
15 AND APPROVE FINAL PLATS; PROVIDING FOR A LOCAL GOVERNING BODY TO COLLECT FEES;
16 PROVIDING AN APPEALS PROCESS, ENFORCEMENT MECHANISMS, AND PENALTIES; PROVIDING
17 DEFINITIONS; REPEALING SECTIONS 7-21-1001, 7-21-1002, AND 7-21-1003, MCA; AND PROVIDING AN
18 IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."
19

20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
21

22 NEW SECTION. **Section 1. Short Title.** [Sections 1 through 37] may be cited as the "Montana Land
23 Use Planning Act".
24

25 NEW SECTION. **Section 2. Legislative purpose, findings, and intent.** (1) It is the purpose of
26 [sections 1 through 37] to promote the health, safety, and welfare of the people of Montana through a system of
27 comprehensive planning that balances private property rights and values, ~~economic efficiency in~~ public services

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1 and infrastructure, ~~protection of the~~ HUMAN environment, natural resources, and recreation, and a diversified
2 and sustainable economy.

3 (2) The legislature finds that coordinated and planned growth ~~within cities and counties will~~
4 encourage, AND support, ~~and protect~~:

5 (a) sufficient housing units for the state's growing population that are attainable for citizens of all
6 income levels;

7 (b) the provision of adequate public services and infrastructure in the most cost-effective manner
8 possible, shared equitably among all residents, businesses, and industries;

9 (c) the natural environment, including wildlife and wildlife habitat, sufficient and clean water, and
10 healthy air quality;

11 (d) agricultural, forestry, and mining lands for the production of food, fiber, and minerals and their
12 economic benefits;

13 (e) the state's economy and tax base through job creation, business development, and the
14 revitalization of established communities;

15 (f) persons, property, infrastructure, and the economy against natural hazards, such as flooding,
16 earthquake, wildfire, and drought; and

17 (g) local consideration, participation, and review of plans for projected population changes and
18 impacts resulting from those plans.

19 (3) It is the legislature's intent that the comprehensive planning authorized in [sections 1 through
20 37]:

21 (a) provides the broadest and most comprehensive level of collecting data, identifying and
22 analyzing existing conditions and future opportunities and constraints, acknowledging and addressing the
23 impacts of development on each jurisdiction, and providing for broad public participation;

24 (b) serves as the basis for implementing specific land use regulations that are in substantial
25 compliance with the local land use plan;

26 (c) provides for local government approval of development proposals in substantial compliance
27 with the land use plan, based on information, analysis, and public participation provided during the development

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1 and adoption of the land use plan and implementing regulations; and

2 (d) allows for streamlined administrative review decisionmaking for site-specific development
3 applications.

4

5 NEW SECTION. Section 3. Definitions. As used in [sections 1 through 37], unless the context or
6 subject matter clearly requires otherwise, the following definitions apply:

7 (1) "Aggrieved party" means a person who can demonstrate a specific personal and legal interest,
8 as distinguished from a general interest, who has been or is likely to be specially and injuriously affected by the
9 decision.

10 (2) "Applicant" means a person who seeks a land use permit or other approval of a development
11 proposal.

12 (3) "Built environment" means man-made or modified structures that provide people with living,
13 working, and recreational spaces.

14 (4) "Cash-in-lieu donation" is the amount equal to the fair market value of unsubdivided,
15 unimproved land.

16 (5) "Certificate of survey" means a drawing of a field survey prepared by a registered surveyor for
17 the purpose of disclosing facts pertaining to boundary locations.

18 (6) "Dedication" means the deliberate appropriation of land by an owner for any general and public
19 use, reserving to the landowner no rights that are incompatible with the full exercise and enjoyment of the
20 public use to which the property has been devoted.

21 (7) "Division of land" means the segregation of one or more parcels of land from a larger tract held
22 in single or undivided ownership by transferring or contracting to transfer title to a portion of the tract or properly
23 filing a certificate of survey or subdivision plat establishing the identity of the segregated parcels pursuant to
24 [sections 1 through 37]. The conveyance of a tract of record or an entire parcel of land that was created by a
25 previous division of land is not a division of land.

26 (8) "Dwelling-unit" means a building designed for residential-structure-in-which-a-person-or-persons
27 reside living purposes, including single-unit, two-unit, and multi-unit dwellings.

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1 (9) "Dwelling unit" means one or more rooms designed for or occupied exclusively by one
2 household.

3 ~~(9)(10)~~ "Examining land surveyor" means a registered land surveyor appointed by the governing body
4 to review surveys and plats submitted for filing.

5 ~~(10)(11)~~ "Final plat" means the final drawing of the subdivision and dedication required by [sections 1
6 through 37] to be prepared for filing for record with the county clerk and recorder and containing all elements
7 and requirements set forth in [sections 1 through 37] and in regulations adopted pursuant to [sections 1 through
8 37].

9 (12) "Four-unit dwelling" or "fourplex" means a building designed for four attached dwelling units in
10 which the dwelling units share a common separation, such as a ceiling or wall, and in which access cannot be
11 gained between the units through an internal doorway, excluding common hallways.

12 ~~(11)(13)~~ "IMMEDIATE FAMILY" MEANS A SPOUSE, CHILDREN BY BLOOD OR ADOPTION, AND PARENTS.

13 ~~(12)(14)~~ "JURISDICTIONAL AREA" OR "JURISDICTION" MEANS THE AREA WITHIN THE BOUNDARIES OF THE LOCAL
14 GOVERNMENT. FOR MUNICIPALITIES, THE TERM INCLUDES THOSE AREAS THE LOCAL GOVERNMENT ANTICIPATES MAY BE
15 ANNEXED INTO THE MUNICIPALITY OVER THE NEXT 20 YEARS.

16 ~~(11)(13)(15)~~ "Land use permit" means an authorization to complete development in conformance
17 with an application approved by the local government.

18 ~~(12)(14)(16)~~ "Land use plan" means the land use plan and future land use map adopted in
19 accordance with [sections 1 through 37].

20 ~~(13)(15)(17)~~ "Land use regulations" means zoning, zoning map, subdivision, or other land use
21 regulations authorized by state law.

22 ~~(14)(16)(18)~~ "Local governing body" or "governing body" means the elected body responsible for the
23 administration of a local government.

24 ~~(15)(17)(19)~~ "Local government" means a county, consolidated city-county, or an incorporated
25 municipality to which the provisions of [sections 1 through 37] apply AS PROVIDED IN [SECTION 5].

26 ~~(16)(18)(20)~~ "Manufactured housing" means a dwelling for a single household, built offsite in a
27 factory on or after January 1, 1990, that is placed on a permanent foundation, ~~is at least 1,000 square feet in~~

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1 ~~size~~, has a pitched roof and siding and roofing materials that are customarily, as defined by local regulations,
2 used on site-built homes, and is in compliance with the applicable prevailing standards of the United States
3 department of housing and urban development at the time of its production. A manufactured home does not
4 include a mobile home or housetrailer, as defined in 15-1-101.

5 ~~(17)(19)(21)~~ "Ministerial permit" means a permit granted upon a determination that a proposed
6 project complies with the zoning map and the established standards set forth in the zoning regulations. The
7 determination must be based on objective standards, involving little or no personal judgment, and must be
8 issued by the planning administrator.

9 (22) "Multi-unit dwelling" means a building designed for five or more attached dwelling units in which
10 the dwelling units share a common separation, such as a ceiling or wall, and in which access cannot be gained
11 between the units through an internal doorway, excluding common hallways.

12 (23) "Permitted use" means a use that may be approved by issuance of a ministerial permit.

13 ~~(18)(20)(24)~~ "Planning administrator" means the person designated by the local governing body to
14 review, analyze, provide recommendations, or make final decisions on any or all zoning, subdivision, and other
15 development applications as required in [sections 1 through 37].

16 ~~(19)(21)(25)~~ "Plat" means a graphical representation of a subdivision showing the division of land
17 into lots, parcels, blocks, streets, alleys, and other divisions and dedications.

18 ~~(20)(22)(26)~~ "Preliminary plat" means a neat and scaled drawing of a proposed subdivision showing
19 the layout of streets, alleys, lots, blocks, and other elements of a subdivision that furnish a basis for review by a
20 governing body.

21 ~~(21)(23)(27)~~ "Public utility" has the meaning provided in 69-3-101, except that for the purposes of
22 [sections 1 through 37], the term includes a county water or sewer district as provided for in Title 7, chapter 13,
23 parts 22 and 23, and municipal sewer or water systems and municipal water supply systems established by the
24 governing body of a municipality pursuant to Title 7, chapter 13, parts 42, 43, and 44.

25 (28) "Single-room occupancy development" means a development with dwelling units in which
26 residents rent a private bedroom with a shared kitchen and bathroom facilities.

27 (29) "Single-unit dwelling" means a building designed for one dwelling unit that is detached from any

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1 other dwelling unit.

2 ~~(22)(24)(30)~~ "Subdivider" means a person who causes land to be subdivided or who proposes a
3 subdivision of land.

4 ~~(23)(25)(31)~~ "Subdivision" means a division of land or land so divided that it creates one or more
5 parcels containing less than 160 acres that cannot be described as a one-quarter aliquot part of a United States
6 government section, exclusive of public roadways, in order that the title to the parcels may be sold or otherwise
7 transferred and includes any resubdivision and a condominium. The term also means an area, regardless of its
8 size, that provides or will provide multiple spaces for rent or lease on which recreational camping vehicles or
9 mobile homes will be placed.

10 ~~(24)(26)(32)~~ "Subdivision guarantee" means a form of guarantee that is approved by the
11 commissioner of insurance and is specifically designed to disclose the information required in [section 33].

12 ~~(25)(27)(33)~~ "Tract of record" means an individual parcel of land, irrespective of ownership, that can
13 be identified by legal description, independent of any other parcel of land, using documents on file in the
14 records of the county clerk and recorder's office.

15 (34) "Three-unit dwelling" or "triplex" means a building designed for three attached dwelling units in
16 which the dwelling units share a common separation, such as a ceiling or wall, and in which access cannot be
17 gained between the units through an internal doorway, excluding common hallways.

18 (35) "Two-unit dwelling" or "duplex" means a building designed for two attached dwelling units in
19 which the dwelling units share a common separation, such as a ceiling or wall, and in which access cannot be
20 gained between the units through an internal doorway.

21
22 NEW SECTION. Section 4. Planning commission. (1) (a) Each local government shall establish, by
23 ordinance or resolution, a planning commission.

24 (b) Any combination of local governments may create a multi-jurisdiction planning commission or
25 join an existing commission pursuant to an interlocal agreement.

26 (c) (i) Any combination of legally authorized planning boards, zoning commissions, planning and
27 zoning commissions, or boards of adjustment existing prior to [the effective date of this act] may be considered

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1 duly constituted under [sections 1 through 37] as a planning commission by agreement of the governing bodies
2 of each jurisdiction represented on the planning commission.

3 (ii) If more than one legally authorized planning board, zoning commission, or planning and zoning
4 commission exists within a jurisdiction, the governing bodies of each jurisdiction may agree to:

5 (A) designate, combine, consolidate, or modify one or more of the authorized boards or
6 commissions as the planning commission; or

7 (B) create a new planning commission pursuant to this section and disband the existing boards
8 and commissions.

9 (2) (a) (i) Each planning commission must consist of an odd number of no fewer than three voting
10 members who are confirmed by majority vote of each local governing body.

11 (ii) Each jurisdiction must be equally represented in the membership of a multi-jurisdiction planning
12 commission.

13 (b) The planning commission shall meet at least once every 6 months.

14 (c) Minutes must be kept of all meetings of the planning commission and all meetings and records
15 must be open to the public.

16 (d) A majority of currently appointed voting members of the planning commission constitutes a
17 quorum. A quorum must be present for the planning commission to take official action. A favorable vote of at
18 least a majority of the quorum is required to authorize an action at a regular or properly called special meeting.

19 (e) The ordinance, resolution, or interlocal agreement creating the planning commission must set
20 forth the requirements for appointments, terms, qualifications, removal, vacancies, meetings, notice of
21 meetings, officers, reimbursement of costs, bylaws, or any other requirement determined necessary by the local
22 governing body.

23 (3) (a) Except as set forth in subsection (3)(b), the planning commission shall review and make
24 recommendations to the local governing body regarding the development, adoption, amendment, review, and
25 approval or denial of the following documents:

26 (i) the land use plan and future land use map as provided in [section 7];

27 (ii) zoning regulations and map as provided in [sections 18 through 24];

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- 1 (iii) subdivision regulations as provided in [sections 25 through 33]; and
2 (iv) any other legislative land use planning document the local governing body designates.
3 (b) In accordance with [section 36], the planning commission shall hear and decide appeals from
4 any site-specific land use decisions made by the planning administrator pursuant to the adopted regulations
5 described in subsection (3)(a). Decisions of the planning commission may be appealed to the local governing
6 body as provided in [section 36].

- 7 (4) The planning commission may be funded pursuant to 76-1-403 and 76-1-404.
8

9 **NEW SECTION. Section 5. Applicability and compliance.** (1) A county with a population at or
10 exceeding 70,000 in the most recent decennial census shall comply with the provisions of [sections 1 through
11 ~~37~~].

12 (2) A municipality within a county identified in subsection (1) with a population at or exceeding
13 5,000 LOCATED WITHIN A COUNTY WITH A POPULATION AT OR EXCEEDING 70,000 in the most recent decennial
14 census shall comply with the provisions of [sections 1 through 37].

15 (3)(2) (a) Except as provided in subsection (3)(b) (2)(B), any local government MUNICIPALITY that
16 meets the population thresholds of SUBSECTION (1) or (2) on [the effective date of this act] shall
17 comply with the provisions of [sections 1 through 37] within 3 years of [the effective date of this act].

18 (b) A local government MUNICIPALITY that has adopted a growth policy within 5 years prior to [the
19 effective date of this act] shall comply with the provisions of [sections 1 through 37] within 5 years of the date
20 that the growth policy was adopted or within the deadline established in subsection (3)(a) (2)(A), whichever
21 occurs later.

22 (c) A local government MUNICIPALITY that meets the population thresholds of subsections
23 SUBSECTION (1) or (2) on any decennial census completed after [the effective date of this act] shall comply with
24 the provisions of [sections 1 through 37] by December 31 of the fifth-THIRD year after the date of the decennial
25 census.

26 (4)(3) (a) A local government that does not meet the population thresholds set forth in subsections (1)
27 or (2) may decide to IS NOT REQUIRED TO or comply with the provisions of [sections 1 through 37] MAY DECIDE TO

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1 COMPLY WITH THE PROVISIONS OF [SECTIONS 1 THROUGH 37] by an affirmative vote of the local governing body.
2 After an affirmative vote, the governing body shall comply with the provisions of [sections 1 through 37] by
3 December 31 of the fifth year after the date of the vote.

4 (b) A local government that votes pursuant to subsection ~~(4)(a)~~ (3)(A) to comply with the provisions
5 of [sections 1 through 37] may subsequently decide to not comply with the provisions of [sections 1 through 37]
6 by an affirmative vote.

7 ~~(5)(4)~~ A local government that complies with [sections 1 through 37] is not subject to any provision of
8 Title 76, chapters 1, 2, 3, or 8.

9
10 **NEW SECTION. Section 6. Public participation.** (1) (a) A local government shall provide continuous
11 public participation when adopting, amending, or updating a land use plan or regulations pursuant to [sections 1
12 through 37].

13 (b) Public participation in the adoption, amendment, or update of a land use plan or implementing
14 regulations must provide for, at a minimum:

- 15 (i) dissemination of draft documents;
16 (ii) an opportunity for written and verbal comments;
17 (iii) public meetings after effective notice;
18 (iv) electronic communication regarding the process, including online access to documents,
19 updates, and comments; and
20 (v) an analysis of and response to public comments.

21 (2) A local government shall document and retain all public outreach and participation performed
22 as part of the administrative record in accordance with the retention schedule published by the secretary of
23 state.

24 (3) (a) A local government may decide the method for providing:

- 25 (i) general public notice and participation in the adoption, amendment, or update of a land use
26 plan or regulation; and
27 (ii) notice of written comment on applications for land use permits pursuant to [sections 1 through

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1 37].

2 (b) All notices must clearly specify the nature of the land use plan or regulation under
3 consideration, what type of comments the local government is seeking from the public, and how the public may
4 participate.

5 (c) The local government shall document what methods it used to provide continuous participation
6 in the development, adoption, or update of a land use plan or regulation and shall document all comments
7 received.

8 (d) The department of commerce established in 2-15-1801 and functioning pursuant to 90-1-103
9 shall develop a list of public participation methods and best practices for use by local governments in
10 developing, adopting, or updating a land use plan or regulations.

11 (4) Throughout the adoption, amendment, or update of the land use plan or regulation processes,
12 a local government shall emphasize that:

13 (a) the land use plan is intended to identify the opportunities for development of land within the
14 planning area for housing, businesses, AGRICULTURE, and the extraction of natural resources, while
15 acknowledging and addressing the impacts of that development on adjacent properties, the community, the
16 natural environment, public services and facilities, and natural hazards;

17 (b) the process provides for continuous and extensive public notice, review, comment, and
18 participation in the development of the land use plan or regulation;

19 (c) the final adopted land use plan, including amendments or updates to the final adopted land use
20 plan, comprises the basis for implementing land use regulations in substantial compliance with the land use
21 plan; and

22 (d) the scope of and opportunity for public participation and comment on site-specific development
23 in substantial compliance with the land use plan must be limited only to those impacts or significantly increased
24 impacts that were not previously identified and considered in the adoption, amendment, or update of the land
25 use plan, zoning regulations, or subdivision regulations.

26 (5) THE LOCAL GOVERNING BODY SHALL ADOPT A PUBLIC PARTICIPATION PLAN DETAILING HOW THE LOCAL
27 GOVERNMENT WILL MEET THE REQUIREMENTS OF THIS SECTION.

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1

2 **NEW SECTION. Section 7. Adoption or amendment of land use plan and future land use map.**

3 (1) The local governing body shall adopt or amend by resolution a land use plan and future land use map in
4 accordance with [sections 7 through 17] only after consideration by and on the recommendation of the planning
5 commission.

6 (2) Prior to making a recommendation to the governing body to adopt or amend a land use plan
7 and future land use map, the planning commission shall:

8 (a) provide public notice and participation in accordance with [section 6]; and

9 (b) accept, consider, and respond to public comment on the proposed land use plan and future
10 land use map. All public comment must be part of the administrative record transmitted to the governing body.

11 (3) After meeting the requirements of subsection (2), the planning commission shall make a final
12 recommendation to the governing body to adopt, modify, or reject the proposed land use plan and future land
13 use map or any amendment to the proposed land use plan and future land use map.

14 (4) The governing body shall incorporate any existing neighborhood, area, or plans adopted
15 pursuant to Title 76, chapter 1, that meet the requirements of [sections 1 through 37] into the land use plan and
16 future land use map.

17 (5) (a) The governing body shall consider the recommendation of the planning commission to
18 adopt, modify, or reject the proposed land use plan and future land use map or any amendment to the
19 proposed land use plan and future land use map.

20 (b) After providing public notice and participation in accordance with [section 6], the governing
21 body may adopt, with any revisions the local governing body considers appropriate, or reject the land use plan
22 and future land use map or any amendment to the proposed land use plan and future land use map proposed
23 by the planning commission.

24 (6) An amendment to a land use plan or future land use map may be initiated:

25 (a) by majority vote of the governing body;

26 (b) on petition of at least 15% of the electors of the local government jurisdiction to which the plan
27 applies, as registered at the last general election; or

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1 (c) by a property owner applying for a zoning, subdivision, or other land use permit.

2 (7) (a) After the initiation of an amendment to a land use plan or future land use map allowed in
3 subsection (6), the planning commission shall make a preliminary determination of whether the proposed land
4 use plan or future land use map amendment results in new or increased impacts to or from local facilities,
5 services, natural resources, natural environment, or natural hazards from those previously described and
6 analyzed in the assessment conducted in the development of the land use plan.

7 (b) If the planning commission finds new or increased impacts from the proposed land use plan or
8 future land use map amendment, the local government shall collect additional data and conduct additional
9 analysis necessary to provide the planning commission with the opportunity to consider all potential impacts
10 resulting from the amendment before proceeding under subsection (2).

11 (8) The governing body may not amend the land use plan or future land use map unless:

12 (a) the amendment is found in substantial compliance with the land use plan; and

13 (b) the potential impacts resulting from development in substantial compliance with the proposed
14 amendment have been made available for public review and comment and have been fully considered by the
15 governing body.

16
17 **NEW SECTION. Section 8. Update of land use plan or future land use map.** (1) After a local
18 government adopts a land use plan and future land use map in accordance with [section 7], the land use plan
19 and future land use map must be reviewed by the planning commission every fifth year after adoption to
20 determine whether an update to the land use plan and future land use map must be performed. The planning
21 commission shall:

22 (a) make a preliminary determination regarding the existence of new or increased impacts to or
23 from local facilities, services, natural resources, natural environment, or natural hazards from those previously
24 described and analyzed when the land use plan and future land use map were previously adopted;

25 (b) provide public notice and participation in accordance with [section 6]; and

26 (c) accept, consider, and respond to public comment on the review of the land use plan and future
27 land use map. All public comment must be part of the administrative record transmitted to the governing body.

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1 (2) (a) If the planning commission finds new or increased impacts under subsection (1), the
2 planning commission shall recommend an update to the land use plan, future land use map, or both.

3 (b) If the planning commission finds no new or increased impacts under subsection (1), the
4 planning commission shall make a recommendation to the governing body that no update to the land use plan
5 or future land use map is necessary.

6 (3) After receiving the recommendation of the planning commission, the governing body may direct
7 that an update of the land use plan, future land use map, or both be completed or may readopt the current land
8 use plan, future land use map, or both.

9 (4) (a) In developing, drafting, and considering an update to the land use plan or future land use
10 map, the planning commission shall follow the process set forth in [section 7] with respect to the changes
11 proposed to the land use plan or future land use map.

12 (b) If the planning commission finds new or increased impacts resulting from the land use plan or
13 future land use map, the local government shall collect additional data and conduct additional analysis
14 necessary to provide the governing body and the public with the opportunity to comment on and consider all
15 potential impacts resulting from an update to the land use plan or future land use map.

16 (5) At any time before an update is required after a review under subsection (1), the local
17 governing body may direct that an update to the land use plan or future land use map be prepared for
18 consideration by the planning commission and for recommendation to the governing body.

19 (6) Once an update to the land use plan or future land use map is adopted or the land use plan or
20 future land use map is readopted, the information and analysis contained within the land use plan and future
21 land use map must be considered accurate for the purposes of making site-specific development decisions in
22 substantial compliance with the land use plan and future land use map.

23
24 NEW SECTION. **Section 9. Existing conditions and population projections.** (1) The land use plan
25 must include, at a minimum, inventories and descriptions of existing conditions of housing, local services and
26 facilities, economic development, natural resources, environment, and hazards, and land use within the
27 jurisdictional boundaries of the land use plan.

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1 (2) As set forth in [sections 10 through 17], the land use plan must include, at minimum, a
2 description, map, and analysis of how the jurisdiction will accommodate its projected population over the next
3 20 years and the expected impacts of the development in the areas of housing, local services and facilities,
4 economic development, natural resources, environment, and hazards.

5 (3) The inventories and descriptions in the plan must be based on up-to-date surveys, maps,
6 diagrams, charts, descriptive material, studies, and reports necessary to explain and supplement the analysis of
7 each section of the land use plan.

8 (4) (a) A jurisdiction shall use demographics provided by:

9 (i) the most recent decennial census or census estimate of the United States census bureau; and

10 (ii) population projections for a 20-year period based on permanent and seasonal population
11 estimates:

12 (A) provided by demographics published by the department of commerce;

13 (B) generated by the local government; or

14 (C) produced by a professional firm specializing in projections.

15 (b) When a population projection is not available, population projections for the jurisdiction must be
16 reflective of the area's proportional share of the total county population and the total county population growth.

17
18 NEW SECTION. Section 10. Housing. (1) A local governing body shall identify and analyze existing
19 and projected housing needs for the projected population of the jurisdiction and provide regulations that allow
20 for the rehabilitation, improvement, or development of the number of housing units needed, as identified in the
21 land use plan and future land use map, including:

22 (a) a quantification of the jurisdiction's existing and projected needed housing types, including
23 location, age, condition, and occupancy required to accommodate existing and estimated population
24 projections;

25 (b) an inventory of sites, including zoned, unzoned, vacant, underutilized, and potential
26 redevelopment sites, available to meet the jurisdiction's needed housing types;

27 (c) an analysis of any constraints to housing development, such as zoning, development

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1 standards, and infrastructure needs and capacity, and the identification of market-based incentives that may
2 affect or encourage the development of needed housing types; and

3 (d) a detailed description of what actions the jurisdiction may take to accommodate the projected
4 needed housing types identified in subsection (1)(a).

5 (2) The housing section of the land use plan and future land use map may incorporate by
6 reference any information or policies identified in other housing needs assessments adopted by the governing
7 body.

8 (3) If, after performing the analysis required in subsection (1), the local government determines
9 that the total needed housing types may not be met due to lack of resources, development sites, infrastructure
10 capacity, or other documented constraints, the local government shall establish the minimum number of
11 housing units that may be rehabilitated, improved, or developed within the jurisdiction over the 20-year planning
12 period and the actions the local government may take to remove constraints to the development of those units
13 over that period.

14 (4) Progress toward the construction of the housing units identified as needed to meet projected
15 housing needs during the 20-year planning period of the land use plan must be documented at each fifth year
16 review of the land use plan as required in [section 8].

17 (5) The amount of detail provided in the analysis beyond the minimum criteria established in this
18 section is at the discretion of the local governing body.

19

20 **NEW SECTION. Section 11. Local services and facilities.** (1) The land use plan must:

21 (a) determine the existing and anticipated levels of public safety and emergency services
22 necessary to serve the projected population of the jurisdiction, including law enforcement, fire protection,
23 emergency management system agencies, and local health care organizations;

24 (b) contain an inventory and map of existing fire protection, law enforcement, and emergency
25 service jurisdictional areas and anticipated response times, a description of mutual aid or cooperative service
26 agreements, and the location of hospitals or clinics in the jurisdiction;

27 (c) identify capital and service improvements for fire, law enforcement, emergency services, and

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1 health services for the jurisdictional area necessary to meet the projected population;

2 (d) determine the existing capacity, existing deficiencies, planned expansion, and anticipated
3 levels of utility services necessary to serve the projected population in the jurisdiction, including water,
4 wastewater, and storm water systems, solid waste disposal, and other utility services, as identified by the local
5 government;

6 (e) contain an inventory and map of all utility service areas, system networks, and facilities;

7 (f) identify local utility capital and service improvements for the jurisdictional area necessary to
8 meet the projected population;

9 (g) determine the existing capacity, existing deficiencies, planned expansion, and anticipated
10 improvements to the transportation network serving the jurisdictional area necessary to serve the projected
11 population in the jurisdiction;

12 (h) contain an inventory and classification map of all existing and planned roads within the
13 jurisdictional area, including major highways, secondary highways, and local routes, all non-motorized routes,
14 including bike lanes and pedestrian thoroughfares, and all public transit systems and facilities; and

15 (i) identify planned capital and service transportation improvements necessary to serve the
16 projected population.

17 (2) The local government shall:

18 (a) coordinate with school districts within the jurisdiction to determine the existing capacity of,
19 planned expansion of, and anticipated improvements necessary for the local K-12 school system to serve the
20 projected population in the jurisdiction; and

21 (b) request that the local school district provide any inventory and maps of existing K-12
22 educational facilities within the jurisdictional area and identify any capital and service improvements necessary
23 to meet the projected population.

24 (3) The local government may include an analysis of existing capacity and service levels, planned
25 expansions of, and anticipated improvements necessary to provide other services to the projected population in
26 the jurisdiction.

27 (4) The local government may incorporate by reference any information or policies identified in

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1 other relevant local services or facilities assessments adopted by the local governing body, such as a capital
2 improvements plan or an impact fee study.

3 (5) The amount of detail provided in the analysis beyond the minimum criteria established in this
4 section is at the discretion of the local governing body.

5

6 NEW SECTION. **Section 12. Economic development.** (1) The land use plan must:

7 (a) assess existing and potential commercial, industrial, small business, and institutional
8 enterprises in the jurisdiction, including the types of sites and supporting services needed by the enterprises;

9 (b) summarize job composition and trends by industry sector, including existing labor force
10 characteristics and future labor force requirements, for existing and potential enterprises in the jurisdiction;

11 (c) assess the extent to which local characteristics, assets, and resources support or constrain
12 existing and potential enterprises, including access to transportation to market goods and services, and assess
13 historic, cultural, and scenic resources and their relationship to private sector success in the jurisdiction;

14 (d) inventory sites within the jurisdiction, including zoned, unzoned, vacant, underutilized, and
15 potentially redeveloped sites, available to meet the jurisdiction's economic development needs;

16 (e) assess the adequacy of existing and projected local facilities and services, schools, housing
17 stock, and other land uses necessary to support existing and potential commercial, industrial, and institutional
18 enterprises; and

19 (f) assess the financial feasibility of supporting anticipated economic growth in the jurisdiction.

20 (2) The local government may incorporate by reference any information or policies identified in
21 other relevant economic development assessments.

22 (3) The amount of detail provided in the analysis beyond the minimum criteria established in this
23 section is at the discretion of the local governing body.

24

25 NEW SECTION. **Section 13. Natural resources, environment, and hazards.** (1) The land use plan
26 must:

27 (a) include inventories and maps of natural resources within the jurisdiction, including but not

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1 limited to agricultural lands, agricultural water user facilities, minerals, sand and gravel resources, forestry
2 lands, and other natural resources identified by the local government;

3 (b) describe the natural resource characteristics of the jurisdictional area, including a summary of
4 historical natural resource utilization, data on existing utilization, and projected future trends;

5 (c) include an inventory, maps, and description of the natural environment of the jurisdictional
6 area, including a summary of important natural features and the conditions of and real and potential threats to
7 soils, geology, topography, vegetation, surface water, groundwater, aquifers, floodplains, scenic resources,
8 wildlife, wildlife habitat, wildlife corridors, and wildlife nesting sites within the jurisdiction; and

9 (d) include maps of, identify factors related to, and describe natural hazards within the jurisdictional
10 area, including flooding, fire, earthquakes, steep slopes and other known geologic hazards and other natural
11 hazards identified by the jurisdiction, with a summary of past significant events resulting from natural hazards
12 that includes:

13 (i) a description of land use constraints resulting from natural hazards;

14 (ii) a description of the efforts that have been taken within the local jurisdiction to mitigate the
15 impact of natural hazards; and

16 (iii) a description of the role that natural resources and the environment play in the local economy.

17 (2) The local government may incorporate by reference any information or policies identified in
18 other relevant assessments of natural resources, environment, or hazards.

19 (3) The amount of detail provided in the analysis beyond the minimum criteria established in this
20 section is at the discretion of the local governing body.

21
22 **NEW SECTION. Section 14. Land use and future land use map.** (1) A land use plan must include
23 a future land use map and a written description of the proposed general distribution, location, and extent of
24 residential, commercial, mixed, industrial, agricultural, recreational, and conservation uses of land and other
25 categories of public and private uses, as determined by the local government.

26 (2) The future land use map must reflect the anticipated and preferred pattern and intensities of
27 development for the jurisdiction over the next 20 years, based on the information, analysis, and public input

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1 collected, considered, and relevant to the population projections for and economic development of the
2 jurisdiction and the housing and local services needed to accommodate those projections, while acknowledging
3 and addressing the natural resource, environment, and natural hazards of the jurisdiction.

4 (3) The future land use map may not confer any authority to regulate what is not otherwise
5 specifically authorized in [sections 1 through 37].

6 (4) The future land use map and the written description must include:

7 (a) a statement of intent describing the jurisdiction's applicable zoning, subdivision, and other land
8 use regulations;

9 (b) descriptions of existing and future land uses, including:

10 (i) categories of public and private use;

11 (ii) general descriptions of use types and densities of those uses;

12 (iii) general descriptions of population; and

13 (iv) other aspects of the built environment;

14 (c) geographic distribution of future land uses in the jurisdiction, anticipated over a 20-year
15 planning period that specifically demonstrate:

16 (i) adequate land to support the projected population in all land use types in areas where local
17 services can be adequately and cost-effectively provided for that population;

18 (ii) adequate sites to accommodate the type and supply of housing needed for the projected
19 population; and

20 (iii) areas of the jurisdiction that are not generally suitable for development and the reason, based
21 on the constraints identified through the land use plan analysis;

22 (d) a statement acknowledging areas within the jurisdiction known to be subject to covenants,
23 codes, and restrictions that may limit the type, density, or intensity of housing development projected in the
24 future land use map; and

25 ~~(d)~~(e) areas of or adjacent to the jurisdiction subject to increased growth pressures, higher
26 development densities, or other urban development influences.

27 (5) To the greatest extent possible, local governments shall create compatibility in the land use

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1 plans and future land use map in those areas identified in subsection ~~(4)(d)~~ (4)(e).

2 (6) The land use plan may:

3 (a) provide information required by a federal land management agency for the local governing
4 body to establish or maintain coordination or cooperating agency status; and

5 (b) incorporate by reference any information or policies identified in other relevant assessments
6 adopted by the local governing body, such as a pre-disaster mitigation plan or wildfire protection plan.

7 (7) The amount of detail provided in the analysis beyond the minimum criteria established in this
8 section is at the discretion of the local governing body.

9
10 **NEW SECTION. Section 15. Area plans.** (1) A local governing body may adopt area plans for a
11 portion of the jurisdiction to provide a more localized analysis of all or any part of a land use plan. An area plan
12 may include but is not limited to a neighborhood plan, a corridor plan, or a subarea plan.

13 (2) The adoption, amendment, or update of an area plan must follow the same process as a land
14 use plan provided for in [sections 7 through 17] and may be adopted as an amendment to the land use plan.

15 (3) The area plan must be in substantial compliance with the land use plan. To the extent an area
16 plan is inconsistent with the land use plan, the land use plan controls.

17
18 **NEW SECTION. Section 16. Issue plans.** (1) A local governing body may adopt issue plans for all or
19 part of a jurisdiction that provide a more detailed or thorough analysis for any component of the land use plan.

20 (2) The adoption, amendment, or update of an issue plan must follow the same process as a land
21 use plan provided for in [sections 7 through 17].

22 (3) If an issue plan covers the jurisdictional area of the land use plan, the issue plan may serve as
23 the detailed analysis required in the land use plan.

24
25 **NEW SECTION. Section 17. Implementation.** (1) The land use plan and future land use map is not
26 a regulatory document and must include an implementation section that:

27 (a) establishes meaningful and predictable implementation measures for the use and development

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1 of land within the jurisdiction based on the contents of the land use plan and future land use map;

2 (b) provides meaningful direction for the content of more detailed land use regulations and future
3 land use maps; and

4 (c) requires identification of those programs, activities, actions, or land use regulations that may be
5 part of the overall strategy of the jurisdiction for implementing the land use plan.

6 (2) The implementation section of the land use plan must include:

7 (a) if the local jurisdiction does not have current zoning regulations, a schedule by which zoning
8 regulations and a zoning map will be adopted in accordance with the deadlines set forth in [section 5];

9 (b) if the local jurisdiction has current zoning regulations, an analysis of whether any
10 inconsistencies exist between current zoning regulations and the land use plan and future land use map,
11 including a map of the inconsistencies. If inconsistencies exist, the local government shall identify:

12 (i) specific implementation actions necessary to amend the zoning regulations and the zoning
13 map to bring the zoning regulations and zoning map into substantial compliance with the land use plan and
14 future land use map;

15 (ii) a schedule for amending the zoning regulations and zoning map to be in substantial
16 compliance with the land use plan and future land use map, in accordance with the deadlines set forth in
17 [section 5];

18 (iii) a schedule for adopting a capital improvements program or for amending an existing capital
19 improvements program to be in substantial compliance with the land use plan and future land use map;

20 (iv) a schedule for expanding or replacing public facilities and the anticipated costs and revenue
21 sources proposed to meet those costs, which must be reflected in a jurisdiction's capital improvement program;

22 (v) if applicable, a schedule for updating the plan for extension of services required in 7-2-4732 to
23 be in substantial compliance with the land use plan; and

24 (vi) a schedule for implementing any other specific actions necessary to achieve the components of
25 the land use plan, including a timeframe or prioritization of each specific public action; and

26 (c) procedures for monitoring and evaluating the local government's progress toward meeting the
27 implementation schedule.

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1

2 **NEW SECTION. Section 18. Authority to adopt local zoning regulations.** (1) (a) A local
3 government subject to [sections 1 through 37], within its respective jurisdiction, has the authority to and shall
4 regulate the use of land in substantial compliance with its adopted land use plan by adopting zoning
5 regulations.

6 (b) The governing body of a county or city has the authority to adopt zoning regulations in
7 accordance with [sections 18 through 24] by an ordinance that substantially complies with 7-5-103 through 7-5-
8 107.

9 (c) A MUNICIPALITY SHALL ADOPT ZONING REGULATIONS FOR THE PORTIONS OF THE JURISDICTIONAL AREA
10 OUTSIDE OF THE BOUNDARIES OF THE MUNICIPALITY THAT THE GOVERNING BODY ANTICIPATES MAY BE ANNEXED INTO
11 THE MUNICIPALITY OVER THE NEXT 20 YEARS. UNLESS OTHERWISE AGREED TO BY THE APPLICABLE JURISDICTIONS,
12 ZONING REGULATIONS ON PROPERTY OUTSIDE THE MUNICIPAL BOUNDARIES MAY NOT APPLY OR BE ENFORCED UNTIL
13 THOSE AREAS ARE ANNEXED OR ARE BEING ANNEXED INTO THE MUNICIPALITY.

14 (2) Local zoning regulations authorized in subsection (1) include but are not limited to ordinances
15 prescribing the:

16 (a) uses of land;

17 (b) density of uses;

18 (c) types of uses;

19 (d) size, character, number, form, and mass of structures; and

20 (e) development standards mitigating the impacts of development, as identified and analyzed
21 during the land use planning process and review and adoption of zoning regulations pursuant to [sections 1
22 through 37].

23 (3) The local government shall incorporate any existing zoning regulations adopted pursuant to
24 Title 76, chapter 2, into the zoning regulations meeting the requirements of [sections 1 through 37].

25 (4) The local government shall adopt a zoning map for the jurisdiction in substantial compliance
26 with the land use plan and future land use map and the zoning regulations adopted pursuant to this section,
27 graphically illustrating the zone or zones that a property within the jurisdiction is subject to.

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1 (5) The local government may provide for the issuance of permits as may be necessary for the
2 implementation of [sections 1 through 37].

3 (6) (a) The zoning regulations and map must identify areas that may necessitate the denial of a
4 development or a specific type of development, such as unmitigable natural hazards, insufficient water supply,
5 inadequate drainage, lack of access, inadequate public services, or the excessive expenditure of public funds
6 for the supply of the services.

7 (b) The regulations must prohibit development in the areas identified in subsection (6)(a) unless
8 the hazards or impacts may be eliminated or overcome by approved construction techniques or other mitigation
9 measures identified in the zoning regulations.

10 (c) Approved construction techniques or other mitigation measures described in subsection (6)(b)
11 may not include building regulations as defined in 50-60-101 other than those identified by the department of
12 labor and industry as provided in 50-60-901.

13 (7) The zoning regulations and map must ~~prohibit mitigate the hazards created by~~ development in
14 areas located within the floodway of a flood of 100-year frequency, as defined by Title 76, chapter 5, or
15 determined to be subject to flooding by the governing body. If the hazards cannot be mitigated, the zoning
16 regulations and map must identify those areas where future development is limited or prohibited.

17 (8) The zoning regulations must allow for the continued use of land or buildings legal at the time
18 that any zoning regulation, map, or amendment thereto is adopted, but the local government may provide
19 grounds for discontinuing nonconforming uses based on changes to or abandonment of the use of the land or
20 buildings after the adoption of a zoning regulation, map, or amendment.

21
22 NEW SECTION. Section 19. Encouragement of development of housing. (1) The zoning
23 regulations authorized in [section 18] must include a minimum of five of the following housing strategies,
24 applicable to the majority of the area, ~~that allow for~~ WHERE residential development IS PERMITTED in the
25 jurisdictional area ~~or that are adopted as programs applicable to the entire jurisdiction:~~

26 (a) allow, AS A PERMITTED USE, for at least two residential units per lot on a majority of land zoned to
27 allow for residential development A DUPLEX RESIDENTIAL UNIT ~~WHERE A SINGLE-FAMILY HOME single-unit dwelling IS~~

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1 PERMITTED;

2 (b) ~~_____ permit housing units to be incorporated in a wider range of development by adopting mixed-use~~
3 ~~zoning;~~

4 (e)(B) zone for higher density housing near transit stations, places of employment, higher education
5 facilities, and other appropriate population centers, as determined by the local government;

6 (d)(C) ~~provide reduced~~ ELIMINATE OR REDUCE OFF-STREET parking requirements TO REQUIRE NO MORE
7 THAN ONE PARKING SPACE PER RESIDENTIAL-dwelling UNIT;

8 (e)(D) ~~reduce or eliminate local-IMPACT fees for ACCESSORY DWELLING UNITS OR~~ developments that
9 include MULTIFAMILY housing units-multi-unit dwellings OR REDUCE THE FEES BY AT LEAST 25%;

10 (f)(E) allow, AS A PERMITTED USE, FOR AT LEAST ONE for internal or detached accessory dwelling ~~units~~
11 unit in all residential zones ON A LOT WITH A SINGLE-FAMILY HOME single-unit dwelling OCCUPIED AS A PRIMARY
12 RESIDENCE;

13 (g)(F) allow for single room-single-room occupancy developments;

14 (h) ~~_____ create or support a community land trust program and rezone land trust lots to allow for higher~~
15 ~~residential densities;~~

16 (i) ~~_____ reduce or eliminate impact fees for accessory dwelling units;~~

17 (j)(G) allow for, AS A PERMITTED USE, a triplex or fourplex residential units per lot WHERE A SINGLE-
18 FAMILY HOME single-unit dwelling IS PERMITTED;

19 (k)(H) ~~reduce or eliminate minimum lot sizes~~ OR REDUCE THE EXISTING MINIMUM LOT SIZE REQUIRED BY AT
20 LEAST 25%;

21 (l)(I) ~~reduce or eliminate aesthetic, material, shape, bulk, size, height, floor area, and other massing~~
22 ~~requirements~~ FOR MULTIFAMILY-multi-unit dwellings OR MIXED-USE RESIDENTIAL-DEVELOPMENTS OR REMOVE AT
23 LEAST HALF OF THOSE REQUIREMENTS;

24 (m)(J) provide for zoning that specifically allows or encourages the development of tiny houses, as
25 defined in Appendix Q of the International Residential Code as it was printed on January 1, 2023;

26 (n)(K) ~~reduce or eliminate setback requirements~~ OR REDUCE EXISTING SETBACK REQUIREMENTS BY AT
27 LEAST 25%; or

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1 ~~(L)~~ INCREASE BUILDING HEIGHT LIMITS FOR ~~RESIDENTIAL DWELLINGS~~ dwelling units BY AT LEAST 25%;

2 (M) allow MULTIFAMILY residential-multi-unit dwellings OR MIXED-USE development ~~in all areas zoned~~

3 ~~to allow~~ AS A PERMITTED USE ON ALL LOTS WHERE office, retail, or commercial development ~~as a~~ ARE PRIMARY

4 permitted use USES; OR

5 (N) ALLOW ~~MULTIFAMILY RESIDENTIAL DEVELOPMENT~~ multi-unit dwellings AS A PERMITTED USE ON ALL

6 LOTS WHERE ~~THREE triplexes~~ OR ~~MORE RESIDENTIAL UNITS~~ fourplexes ARE PERMITTED USES.

7 (2) ~~To meet the requirements of this section, a strategy allowed in subsection (1) must be~~

8 ~~measured in comparison to regulations adopted by a local government on or after January 1, 2021~~ IF A LOCAL

9 GOVERNMENT'S EXISTING ZONING ORDINANCE ADOPTED PURSUANT TO TITLE 76, CHAPTER 2, BEFORE [THE EFFECTIVE

10 DATE OF THIS ACT] DOES NOT CONTAIN A ZONING REGULATION THAT IS LISTED AS A REGULATION TO BE ELIMINATED OR

11 REDUCED IN SUBSECTION (1), THAT STRATEGY IS CONSIDERED ADOPTED BY THE LOCAL GOVERNMENT.

12 (3) If the adoption of a housing strategy allowed in subsection (1) subsumes another housing

13 strategy allowed in subsection (1), only one strategy may be considered to have been adopted by the local

14 government.

15

16 NEW SECTION. Section 20. Limitations on zoning authority. (1) A local government acting

17 pursuant to [sections 18 through 24] may not:

- 18 (a) treat manufactured housing units differently from any other residential units;
- 19 (b) include in a zoning regulation any requirement to:
- 20 (i) pay a fee for the purpose of providing housing for specified income levels or at specified sale
- 21 prices; or
- 22 (ii) dedicate real property for the purpose of providing housing for specified income levels or at
- 23 specified sale prices, including a payment or other contribution to a local housing authority or the reservation of
- 24 real property for future development of housing for specified income levels or specified sale prices;
- 25 (c) prevent the erection of an amateur radio antenna at heights and dimensions sufficient to
- 26 accommodate amateur radio service communications by a person who holds an unrevoked and unexpired
- 27 official amateur radio station license and operator's license, "technician" or higher class, issued by the federal

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1 communications commission of the United States;

2 (d) establish a maximum height limit for an amateur radio antenna of less than 100 feet above the
3 ground;

4 (e) subject to subsection (2) and outside of incorporated municipalities, prevent the complete use,
5 development, or recovery of any mineral, forest, or agricultural resources identified in the land use plan, except
6 that the use, development, or recovery may be reasonably conditioned or prohibited within residential zones;

7 (f) except as provided in subsection (3), treat the following differently from any other residential
8 use of property:

9 (i) a foster home, kinship foster home, youth shelter care facility, or youth group home operated
10 under the provisions of 52-2-621 through 52-2-623, if the home or facility provides care on a 24-hour-a-day
11 basis;

12 (ii) a community residential facility serving eight or fewer persons, if the facility provides care on a
13 24-hour-a-day basis; or

14 (iii) a family day-care home or a group day-care home registered by the department of public
15 health and human services under Title 52, chapter 2, part 7;

16 (g) except as provided in subsection (3), apply any safety or sanitary regulation of the department
17 of public health and human services or any other agency of the state or a political subdivision of the state that is
18 not applicable to residential occupancies in general to a community residential facility serving 8 or fewer
19 persons or to a day-care home serving 12 or fewer children; or

20 (h) prohibit any existing agricultural activities or force the termination of any existing agricultural
21 activities outside the boundaries of an incorporated city, including agricultural activities that were established
22 outside the corporate limits of a municipality and thereafter annexed into the municipality.

23 (2) Regulations that condition or prohibit uses pursuant to subsection (1)(e) must be in effect prior
24 to the filing of a permit application or at the time a written request is received for a preapplication meeting
25 pursuant to 82-4-432.

26 (3) Except for a day-care home registered by the department of public health and human services,
27 a local government may impose zoning standards and conditions on any type of home or facility identified in

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1 subsections (1)(f) and (1)(g) if those zoning standards and conditions do not conflict with the requirements of
2 subsections (1)(f) and (1)(g).

3

4 **NEW SECTION. Section 21. Adoption and amendment of zoning regulations.** (1) (a) The
5 governing body shall adopt or amend a zoning regulation or map only after consideration by and on the
6 recommendation of the planning commission.

7 (b) An amendment to an adopted zoning regulation or map may be initiated:

8 (i) by majority vote of the governing body;

9 (ii) on petition of at least 15% of the electors of the local government jurisdiction to which the
10 regulations apply, as registered at the last general election; or

11 (iii) by a property owner, AS RELATED TO AN APPLICATION applying for any zoning, subdivision, or
12 other land use permit OR APPROVAL.

13 (2) Prior to making a recommendation to the governing body to adopt or amend a zoning
14 regulation or map, the planning commission shall:

15 (a) provide public notice and participation in accordance with [section 6];

16 (b) accept, consider, and respond to public comment on the proposed zoning regulation, map, or
17 amendment. All public comment must be part of the administrative record transmitted to the governing body.

18 (c) make a preliminary determination as to whether the zoning regulation and map as proposed or
19 as amended would be in substantial compliance with the land use plan, including whether the zoning regulation
20 or map:

21 (i) accommodates the projected needed housing types identified in [section 10];

22 (ii) contains five or more specific strategies from [section 19] to encourage the development of
23 housing within the jurisdiction;

24 (iii) reflects allowable uses and densities in areas that may be adequately served by public safety,
25 emergency, utility, transportation, education, and any other local facilities or services identified by the local
26 government in [section 11];

27 (iv) allows sufficient area for existing, new, or expanding commercial, industrial, and institutional

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1 enterprises the local government has identified in [section 12] for targeted economic growth in the jurisdiction;

2 (v) protects and maximizes the potential use of natural resources within the area, as identified in
3 [section 13];

4 (vi) minimizes or avoids impacts to the natural environment within the area, as identified in [section
5 13]; and

6 (vii) avoids or minimizes dangers associated with natural hazards in the jurisdiction, as identified in
7 [section 13]; and

8 (d) preliminarily determine whether the proposed zoning regulation, map, or amendment results in
9 new or increased impacts to or from local facilities, services, natural resources, natural environment, or natural
10 hazards from those previously described and analyzed in the assessment conducted for the land use plan.

11 (3) If the planning commission finds new or increased impacts from the proposed regulation, map,
12 or amendment, as provided in subsection (2)(d), the local government shall collect additional data and conduct
13 additional analysis necessary to provide the planning commission and the public with the opportunity to
14 comment on and consider all potential impacts resulting from adoption of the zoning regulation, map, or
15 amendment.

16 (4) After meeting the requirements of subsections (2) and (3), the planning commission shall make
17 a final recommendation to the governing body to approve, modify, or reject the proposed zoning regulation,
18 map, or amendment.

19 (5) (a) The governing body shall consider each zoning regulation, map, or amendment that the
20 planning commission recommends to the governing body.

21 (b) After providing public notice and participation in accordance with [section 6], the governing
22 body may adopt, adopt with revisions the governing body considers appropriate, or reject the zoning regulation,
23 map, or amendment as proposed by the planning commission.

24 (c) The governing body may not condition an amendment to a zoning regulation or map.

25 (d) The governing body may not adopt or amend a zoning regulation or map unless the governing
26 body finds that:

27 (i) the regulation, map, or amendment is in substantial compliance with the land use plan; and

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1 (ii) the impacts resulting from development in substantial compliance with the proposed zoning
2 regulation, map, or amendment have been made available for public review and comment and have been fully
3 considered by the governing body.

4 (6) After the zoning regulation, map, or amendment has been adopted by the governing body,
5 there is a presumption that:

6 (a) all permitting in substantial compliance with the zoning regulation, map, or amendment is in
7 substantial compliance with the land use plan; and

8 (b) the public has been provided a meaningful opportunity to participate.

9

10 **NEW SECTION. Section 22. Effect on zoning regulations and map.** (1) After the adoption of a
11 zoning regulation, map, or amendment pursuant to [section 21], any application proposing development of a
12 site is subject to the process set forth in this section.

13 (2) (a) When a proposed development lies entirely within an incorporated city, or is proposed for
14 annexation into the city, the application must be submitted to and approved by the city.

15 (b) Except as provided in subsections (2)(a) or (2)(c), when a proposed development lies entirely
16 in an unincorporated area, the application must be submitted to and approved by the county.

17 (c) If a proposed development lies within an area subject to increased growth pressures, higher
18 development densities, or other urban development influences identified by either jurisdiction in [section 14], the
19 jurisdiction shall provide other impacted jurisdictions the opportunity to review and comment on the application.

20 (d) If the proposed development lies partly within an incorporated city, the application and
21 materials must be submitted to and approved by both the city and the county governing bodies.

22 (3) Zoning compliance permits and other ministerial permits may be issued by the planning
23 administrator or the planning administrator's designee without any further review or analysis by the governing
24 body, except as provided in [section 36].

25 (4) If a proposed development, with or without variances or deviations from adopted standards, is
26 in substantial compliance with the zoning regulations or map and all impacts resulting from the development
27 were previously analyzed and made available for public review and comment prior to the adoption of the land

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1 use plan, zoning regulation, map, or amendment thereto, the application must be approved, approved with
2 conditions, or denied by the planning administrator and is not subject to any further public review or comment,
3 except as provided in [section 36].

4 (5) (a) If a proposed development, with or without variances or deviations from adopted standards,
5 is in substantial compliance with the zoning regulations and map but may result in new or significantly
6 increased potential impacts that have not been previously identified and considered in the adoption of the land
7 use plan or zoning regulations, the planning administrator shall proceed as follows:

8 (b) request that the applicant collect any additional data and perform any additional analysis
9 necessary to provide the planning administrator and the public with the opportunity to comment on and consider
10 the impacts identified in subsection (5)(a);

11 (c) collect any additional data or perform additional analysis the planning administrator determines
12 is necessary to provide the local government and the public with the opportunity to comment on and consider
13 the impacts identified in subsection (5)(a); and

14 (d) provide notice of a 15-business day written comment period during which the public has the
15 reasonable opportunity to participate in the consideration of the impacts identified in subsection (5)(a).

16 (6) (a) Any additional analysis or public comment on a proposed development described in
17 subsection (5) must be limited to only any new or significantly increased impacts potentially resulting from the
18 proposed development, to the extent the impact was not previously identified or considered in the adoption or
19 amendment of the land use plan or zoning regulations.

20 (b) The planning administrator shall approve, approve with conditions, or deny the application. The
21 planning administrator's decision is final and no further action may be taken except as provided in [section 36].

22 (7) If an applicant proposes to develop a site in a manner or to an extent that the development is
23 not in substantial compliance with the zoning regulations or map, the applicant shall propose an amendment to
24 the regulations or map and follow the process provided for in [section 21].

25

26 NEW SECTION. Section 23. Zoning and annexation. (1) A municipality ~~may~~ SHALL review and
27 consider a proposed annexation in conjunction with the ~~proposed~~-zoning REGULATIONS for the property to be

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1 annexed ADOPTED PURSUANT TO [SECTION 18(1)(C)] following the procedures set forth in [section 22].

2 (2) The joint public process authorized in subsection (1) fulfills the notice and public hearing
3 requirements for a proposed annexation required in Title 7, chapter 2, parts 42 through 47.

4
5 **NEW SECTION. Section 24. Interim zoning ordinances.** (1) A local government, to protect the
6 public safety, health, and welfare and without following the procedures otherwise required prior to adopting a
7 zoning regulation, may adopt an interim zoning ordinance as an urgency measure to regulate or prohibit uses
8 that may conflict with a zoning proposal that the governing body is considering or studying or intends to study
9 within a reasonable time.

10 (2) Before adopting an interim zoning ordinance, the governing body shall first hold a public
11 hearing upon notice reasonably designed to inform all affected parties. A notice must be published in a
12 newspaper of general circulation at least 7 days before the public hearing.

13 (3) An interim zoning ordinance takes effect immediately on passage and approval after first
14 reading
15 and may be in effect no longer than 1 year from the date of its adoption.

16 (4) A local government may not act under the authority provided for in this section until the local
17 government has adopted a land use plan and zoning regulations pursuant to [sections 1 through 37].

18
19 **NEW SECTION. Section 25. Authority to adopt local subdivision regulations -- limitations.** (1)
20 Within its respective jurisdiction, a local government shall regulate the creation of lots in substantial compliance
21 with its adopted land use plan and zoning regulations by adopting subdivision regulations.

22 (b) The governing body of a county or city has the authority to adopt subdivision regulations in
23 accordance with [sections 25 through 33] by an ordinance that substantially complies with 7-5-103 through 7-5-
24 107.

25 (C) A MUNICIPALITY SHALL ADOPT SUBDIVISION REGULATIONS FOR THOSE PORTIONS OF THE
26 JURISDICTIONAL AREA OUTSIDE THE BOUNDARIES OF THE MUNICIPALITY THAT THE GOVERNING BODY ANTICIPATES MAY
27 BE ANNEXED INTO THE MUNICIPALITY OVER THE NEXT 20 YEARS. UNLESS OTHERWISE AGREED TO BY THE APPLICABLE

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1 JURISDICTIONS, SUBDIVISION REGULATIONS ON PROPERTY OUTSIDE THE MUNICIPAL BOUNDARIES MAY NOT APPLY OR BE
2 ENFORCED UNTIL THE AREAS ARE ANNEXED OR BEING ANNEXED INTO THE MUNICIPALITY.

3 (2) The subdivision regulations must provide a process for the application and consideration of
4 subdivision exemptions, certificate of survey, preliminary plats, and final plats as necessary for the
5 implementation of [sections 1 through 37].

6 (3) (a) A local governing body may not require, as a condition for approval of a subdivision under
7 this [sections 25 through 33]:

8 (i) the payment of a fee for the purpose of providing housing for specified income levels or at
9 specified sale prices; or

10 (ii) the dedication of real property for the purpose of providing housing for specified income levels
11 or at specified sale prices.

12 (b) A dedication of real property prohibited in subsection (3)(a)(ii) includes a payment or other
13 contribution to a local housing authority or the reservation of real property for future development of housing for
14 specified income levels or specified sale prices.

15 (4) The local governing body may not change, in the subdivision regulations or in the process for
16 subdividing, any timelines or procedural requirements for an application to subdivide other than provided for in
17 [sections 25 through 33].

18 (5) Subdivisions under [sections 1 through 37] must follow the uniform standards governing
19 certificates of survey and subdivision plats adopted by the board of professional engineers and professional
20 land surveyors.

21
22 NEW SECTION. Section 26. Exemptions to subdivision review. (1) The following divisions of land,
23 if made in substantial compliance with zoning regulations adopted pursuant to [sections 18 through 24], are not
24 subject to the requirements of [sections 1 through 37]:

25 (a) subject to subsection (2), the creation of four or fewer new lots or parcels from an original lot or
26 parcel:

27 (i) by order of a court of record in this state;

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- 1 (ii) by operation of law; or
- 2 (iii) that, in the absence of agreement between the parties to a sale, could be created by court
- 3 order in this state pursuant to the law of eminent domain, Title 70, chapter 30;
- 4 (b) subject to subsection (3), the creation of a lot to provide security for mortgages, liens, or trust
- 5 indentures for the purpose of construction, improvements to the land being divided, or refinancing, if the land
- 6 that is divided is not conveyed to any entity other than the financial or lending institution to which the mortgage,
- 7 lien, or trust indenture was given or to a purchaser upon foreclosure of the mortgage, lien, or trust indenture;
- 8 (c) the creation of an interest in oil, gas, minerals, or water that is severed from the surface
- 9 ownership of real property;
- 10 (d) the creation of cemetery lots;
- 11 (e) the reservation of a life estate on a portion of a tract of record;
- 12 (f) the lease or rental of a portion of a tract of record for farming and agricultural purposes;
- 13 (g) the division of property over which the state does not have jurisdiction;
- 14 (h) the creation of rights-of-way or utility sites;
- 15 (i) the creation of condominiums, townhomes, townhouses, or conversions, as those terms are
- 16 defined in 70-23-102, when any applicable park dedication requirements as set forth in [sections 18 through 24]
- 17 are complied with;
- 18 (j) the lease or rental of contiguous airport-related land owned by a city, a county, the state, or a
- 19 municipal or regional airport authority;
- 20 (k) subject to subsection (4), a division of state-owned land, unless the division creates a second
- 21 or subsequent residential parcel from a single tract for sale, rent, or lease after July 1, 1974;
- 22 (l) the creation of lots by deed, contract, lease, or other conveyance executed prior to July 1,
- 23 1974;
- 24 (m) the relocation of common boundary lines between or aggregations of adjoining properties
- 25 within a municipality or in a platted subdivision approved under [sections 1 through 37] that does not result in an
- 26 increase in the number of lots;
- 27 (n) a single gift or sale in each county to each member of the landowner's immediate family; or

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1 (o) subject to subsection (5), the creation of lots by deed, contract, lease, or other conveyance in
2 which the landowner enters into a covenant with the governing body that runs with the land that provides that
3 the divided land must be used exclusively for agricultural purposes.

4 (2) Before a court of record orders a division of land under subsection (1)(a), the court shall notify
5 the governing body of the pending division and allow the governing body to present written comment on the
6 division.

7 (3) A transfer of divided land by the owner of the property at the time that the land was divided to
8 any party other than those identified in subsection (1)(b) subjects the division of land to the requirements of
9 [sections 1 through 37].

10 (4) Instruments of transfer of land that is acquired for state highways may refer by parcel and
11 project number to state highway plans that have been recorded in compliance with 60-2-209 and are exempted
12 from the surveying and platting requirements of [sections 1 through 37]. If the parcels are not shown on
13 highway plans of record, instruments of transfer of the parcels must be accompanied by and refer to
14 appropriate certificates of survey and plats when presented for recording.

15 (5) The governing body, in its discretion, may revoke the covenant provided for in subsection (1)(o)
16 without subdivision review if the original lot lines are restored through aggregation of the covenanted land prior
17 to or in conjunction with the revoking of the covenant.

18
19 **NEW SECTION. Section 27. Adoption and amendment of subdivision regulations.** (1) (a) The
20 governing body shall adopt or amend subdivision regulations only after consideration by and on the
21 recommendation of the planning commission.

22 (b) An amendment to adopted subdivision regulations may be initiated:

23 (i) by majority vote of the governing body;

24 (ii) on petition of at least 15% of the electors of the local government jurisdiction to which the
25 regulations apply, as registered at the last general election; or

26 (iii) by a property owner, AS RELATED TO AN APPLICATION applying for any zoning, subdivision, or
27 other land use permit or approval.

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- 1 (2) Prior to making a recommendation to the governing body to adopt or amend subdivision
2 regulations, the planning commission shall:
- 3 (a) provide public notice and participation in accordance with [section 6];
- 4 (b) accept, consider, and respond to public comment on the proposed subdivision regulation or
5 amendment to a subdivision regulation. All public comment must be part of the administrative record
6 transmitted to the governing body.
- 7 (c) make a preliminary determination as to whether the subdivision regulation or amendment to a
8 subdivision regulation is in substantial compliance with the land use plan and zoning regulations, including
9 whether the regulation or amendment:
- 10 (i) enables the development of projected needed housing types identified in the land use plan and
11 zoning regulations;
- 12 (ii) reflects applicable strategies from the land use plan and zoning regulations to encourage the
13 development of housing within the jurisdiction;
- 14 (iii) facilitates the adequate provision of public safety, emergency, utility, transportation, education,
15 and any other local facilities or services for proposed development, as identified in the land use plan and zoning
16 regulations;
- 17 (iv) reflects standards that provide for existing, new, or expanding commercial, industrial, and
18 institutional enterprises identified in the land use plan and zoning regulations for economic growth;
- 19 (v) protects and maximizes the potential use of natural resources within the area, as identified in
20 the land use plan and zoning regulations;
- 21 (vi) contains standards that minimize or avoid impacts to the natural environment within the area,
22 as identified in the land use plan and zoning regulations; and
- 23 (vii) contains standards that avoid or minimize dangers associated with natural hazards in the
24 jurisdiction, as identified in the land use plan and zoning regulations; and
- 25 (d) preliminarily determine whether the proposed subdivision regulation or amendment to a
26 subdivision regulation results in new or increased potential impacts to or from local facilities, services, natural
27 resources, natural environment, or natural hazards from those previously described and analyzed in the

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1 assessments conducted for the land use plan and zoning regulations.

2 (3) If the planning commission finds new or increased potential impacts from the proposed
3 regulation or amendment to a regulation pursuant to subsection (2)(d), the local government shall collect
4 additional data and conduct additional analysis necessary to provide the planning commission and the public
5 with the opportunity, pursuant to [section 6], to comment on and consider all potential impacts resulting from
6 adoption of the subdivision regulation or amendment to a subdivision regulation.

7 (4) After meeting the requirements of subsection (2), the planning commission shall make a final
8 recommendation to the governing body to approve, modify, or reject the proposed subdivision regulation or
9 amendment to a subdivision regulation.

10 (5) (a) The governing body shall consider each subdivision regulation or amendment to a
11 subdivision regulation that the planning commission recommends to the governing body.

12 (b) After providing public notice and participation in accordance with [section 6], the governing
13 body may adopt, adopt with revisions that the governing body considers appropriate, or reject the subdivision
14 regulation or amendment to a subdivision regulation as proposed by the planning commission.

15 (c) The governing body may not adopt or amend a subdivision regulation unless the governing
16 body finds:

17 (i) the subdivision regulation or amendment to a subdivision regulation is in substantial
18 compliance with the land use plan and zoning regulations; and

19 (ii) the impacts resulting from development in substantial compliance with the proposed
20 subdivision regulation or amendment to a subdivision regulation have been made available for public review
21 and comment, which have been fully considered by the governing body.

22 (6) After the subdivision regulation or amendment to a subdivision regulation has been adopted by
23 the governing body, there is a presumption that:

24 (a) all subdivisions in substantial compliance with the adopted regulation or amendment are in
25 substantial compliance with the land use plan and zoning regulations; and

26 (b) the public has been provided a meaningful opportunity to participate.

27

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1 NEW SECTION. **Section 28. Contents of local subdivision regulations.** (1) The subdivision
2 regulations adopted under [sections 25 through 33] are limited to the following requirements:

3 (a) the date the regulations initially become effective under [sections 1 through 37] and the
4 effective dates and the ordinance numbers for all subsequent amendments;

5 (b) design standards for all subdivisions in the jurisdiction, which may be incorporated by reference
6 or may be based on the information and analysis contained in the land use plan and zoning regulations,
7 including:

8 (i) standards for grading and erosion control;

9 (ii) standards for the design and arrangement of lots, streets, and roads;

10 (iii) standards for the location and installation of public utilities, including water supply and sewage
11 and solid waste disposal;

12 (iv) standards for the provision of other public improvements; and

13 (v) legal and physical access to all lots;

14 (c) when a subdivision creates parcels with lot sizes averaging less than 5 acres, a requirement
15 that the subdivider:

16 (i) reserve all or a portion of the appropriation water rights owned by the owner of the subject
17 property, transfer the water rights to a single entity for use by landowners within the subdivision who have a
18 legal right to the water, and reserve and sever any remaining surface water rights from the land;

19 (ii) if the land to be subdivided is subject to a contract or interest in a public or private entity formed
20 to provide the use of a water right on the subdivision lots, establish a landowner's water use agreement that is
21 administered through a single entity and that specifies administration and the rights and responsibilities of
22 landowners within the subdivision who have a legal right and access to the water; or

23 (iii) reserve and sever all surface water rights from the land;

24 (d) except as provided in subsection (2), a requirement that the subdivider establish ditch
25 easements that:

26 (i) are in locations of appropriate topographic characteristics and sufficient width to allow the
27 physical placement and unobstructed maintenance of open ditches or belowground pipelines for the delivery of

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1 water for irrigation to persons and lands legally entitled to the water under an appropriated water right or permit
2 of an irrigation district or other private or public entity formed to provide for the use of the water right on the
3 subdivision lots;

4 (ii) unless otherwise provided for under a separate written agreement or filed easement, provide
5 for the unobstructed use and maintenance of existing water delivery ditches, pipelines, and facilities in the
6 subdivision that are necessary to convey water through the subdivision to lands adjacent to or beyond the
7 subdivision boundaries in quantities and in a manner that are consistent with historic and legal rights;

8 (iii) are a sufficient distance from the centerline of the ditch to allow for construction, repair,
9 maintenance, and inspection of the ditch; and

10 (iv) prohibit the placement of structures or the planting of vegetation other than grass within the
11 ditch easement without the written permission of the ditch owner;

12 (e) criteria that the planning administrator must use to determine whether a proposed method of
13 disposition using the exemptions provided in [sections 1 through 37] is an attempt to evade the requirements of
14 [sections 1 through 37];

15 (f) a list of the materials that must be included in order for the application to be determined
16 complete;

17 (g) subject to subsection (4), identification of circumstances or conditions that may necessitate the
18 denial of any or specific types of development, such as unmitigable natural hazards, insufficient water supply,
19 inadequate drainage, lack of access, inadequate public services, or the excessive expenditure of public funds
20 for the supply of the services;

21 (h) subject to subsection (5), a list of public utilities and agencies of local, state, and federal
22 government that the local government must seek input from during review of an application and for what
23 information or analysis; or

24 (i) subject to subsection (6), requirements for the dedication of land, cash-in-lieu thereof, or a
25 combination of both for parks and recreation purposes, not to exceed 0.03 acres per dwelling unit.

26 (2) A land donation under this section may be inside or outside of the subdivision.

27 (3) The regulations may not require ditch easements if:

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1 (a) the average lot size is 1 acre or less and the subdivider provides for disclosure, in a manner
2 acceptable to the governing body, that adequately notifies potential buyers of lots that are classified as irrigated
3 land that the lots may continue to be assessed for irrigation water delivery even though the water may not be
4 deliverable; or

5 (b) the water rights are removed or the process has been initiated to remove the water rights from
6 the subdivided land through an appropriate legal or administrative process and the removal or intended removal
7 is denoted on the preliminary plat. If removal of water rights is not complete upon filing of the final plat, the
8 subdivider shall provide written notification to prospective buyers of the intent to remove the water right and
9 shall document that intent, when applicable, in agreements and legal documents for related sales transactions.

10 (4) (a) The regulations must prohibit development in circumstances or conditions identified in
11 subsection (1)(g) unless the hazards or impacts may be eliminated or overcome by approved construction
12 techniques or other mitigation measures identified in the subdivision regulations.

13 (b) Approved construction techniques or other mitigation measures described in subsection (4)(a)
14 may not include building regulations as defined in 50-60-101 other than those identified by the department of
15 labor and industry as provided in 50-60-901.

16 (5) If a proposed subdivision is situated within a rural school district, as described in 20-9-615, the
17 local government shall provide a copy of the application and preliminary plat to the school district.

18 (6) (a) A park dedication may not be required for:

19 (i) land proposed for subdivision into parcels larger than 5 acres;

20 (ii) subdivision into parcels that are all nonresidential;

21 (iii) a subdivision in which parcels are not created, except when that subdivision provides multiple
22 permanent spaces for recreational camping vehicles, mobile homes, or condominiums; or

23 (iv) a subdivision in which only one additional parcel is created.

24 (b) Subject to the approval of the local governing body and acceptance by the school district
25 trustees, a subdivider may dedicate a land donation provided in subsection (6)(a) to a school district to be used
26 for school facilities or buildings.

27

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1 NEW SECTION. **Section 29. Local review procedure for preliminary plats.** (1) An applicant may
2 request a preapplication submittal and response from the planning administrator prior to submitting a
3 subdivision application. The preapplication review must take place no more than 30 business days from the
4 date that the planning administrator receives a written request for a preapplication review from the subdivider.

5 (2) On receipt of an application for an exemption from subdivision review under [section 26] that
6 contains all materials and information required by the governing body under subsection (5), the local
7 government shall:

8 (a) approve or deny the application within 20 business days; and

9 (b) may not impose conditions on the approval of an exemption from subdivision review except for
10 conditions necessary to ensure compliance with the survey requirements of [section 25(5)].

11 (3) (a) When a proposed subdivision lies entirely within an incorporated city or is proposed for
12 annexation into the city, the application and preliminary plat must be submitted to and approved by the city.

13 (b) Except as provided in subsection (3)(c), when a proposed subdivision lies entirely in an
14 unincorporated area, the application and preliminary plat must be submitted to and approved by the county.

15 (c) If the proposed subdivision lies within an area subject to increased growth pressures, higher
16 development densities, or other urban development influences identified by either jurisdiction in [section 14], the
17 jurisdiction shall provide other impacted jurisdictions the opportunity to review and comment on the application.

18 (d) If the proposed subdivision lies partly within an incorporated city, the application and
19 preliminary plat must be submitted to and approved by both the city and the county governing bodies.

20 (4) A subdivision application is considered received on the date the application is delivered to the
21 reviewing agent or agency if accompanied by the review fee.

22 (5) (a) The planning administrator has 20 business days to determine whether the application
23 contains all information and materials necessary to complete the review of the application as set forth in the
24 local subdivision regulations.

25 (b) The planning administrator may review subsequent submissions of the application only for
26 information found to be deficient during the original review of the application under subsection (5)(a).

27 (c) A determination that an application contains sufficient information for review as provided in

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1 subsection (5)(a) does not ensure approval or conditional approval of the proposed subdivision and does not
2 limit the ability of the planning administrator to request additional information during the review process.

3 (6) A subdivider may propose a phasing plan for approval with a preliminary plat. The phasing plan
4 must include a phasing plan and map that demonstrates what lots will be included with each phase, what public
5 facilities will be completed with each phase, and the timeline for the proposed phases.

6 (7) (a) If an application proposes a subdivision of a site that, with or without variances or deviations
7 from adopted standards, is in substantial compliance with the zoning and subdivision regulations and all
8 impacts resulting from the development were previously analyzed and made available for public review and
9 comment prior to the adoption of the land use plan, zoning regulations, and subdivision regulations, or any
10 amendment thereto, the planning administrator shall issue a written decision to approve, approve with
11 conditions, or deny the preliminary plat.

12 (b) The application is not subject to any further public review or comment, except as provided in
13 [section 36].

14 (c) The decision by the planning administrator must be made no later than 15 business days from
15 the date the application is considered complete.

16 (8) (a) If an application proposes subdivision of a site that, with or without variances or deviations
17 from adopted standards, is in substantial compliance with the zoning and subdivision regulations but may result
18 in new or significantly increased potential impacts that have not been previously identified and considered in the
19 adoption of the land use plan, zoning regulations, or subdivision regulations, or any amendments thereto, the
20 planning administrator shall proceed as follows:

21 (i) request the applicant to collect additional data and perform additional analysis necessary to
22 provide the planning administrator and the public with the opportunity to comment on and consider the impacts
23 identified in this subsection (8)(a);

24 (ii) collect additional data or perform additional analysis that the planning administrator determines
25 is necessary to provide the local government and the public with the opportunity to comment on and consider
26 the impacts identified in this subsection (8)(a); and

27 (iii) provide notice of a written comment period of 15 business days during which the public must

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1 have a reasonable opportunity to participate in the consideration of the impacts identified in this subsection

2 (8)(a).

3 (b) Any additional analysis or public comment on the proposed development is limited to only new
4 or significantly increased potential impacts resulting from the proposed development to the extent that the
5 impact was not previously identified in the consideration and adoption of the land use plan, zoning regulations,
6 subdivision regulations, or any amendments thereto.

7 (9) Within 30 business days of the end of the written comment period provided in subsection
8 (8)(a)(iii), the planning administrator shall issue a written decision to approve, conditionally approve, or deny a
9 proposed subdivision application.

10 (10) The basis of the decision to approve, conditionally approve, or deny a proposed preliminary
11 plat is based on the administrative record as a whole and a finding that the proposed subdivision:

12 (a) meets the requirements and standards of [sections 1 through 37];

13 (b) meets the survey requirements provided in [section 25(5)];

14 (c) provides the necessary easements within and to the proposed subdivision for the location and
15 installation of any planned utilities; and

16 (d) provides the necessary legal and physical access to each parcel within the proposed
17 subdivision and the required notation of that access on the applicable plat and any instrument of transfer
18 concerning the parcel.

19 (11) (a) The written decision must identify each finding required in subsection (10) that supports the
20 decision to approve, conditionally approve, or deny a proposed preliminary plat, including any conditions placed
21 on the approval that must be satisfied before a final plat may be approved.

22 (b) The written decision must identify all facts that support the basis for each finding and each
23 condition and identify the regulations and statutes used in reaching each finding and each condition.

24 (c) When requiring mitigation as a condition of approval, a local government may not unreasonably
25 restrict a landowner's ability to develop land. However, in some instances, the local government may determine
26 that the impacts of a proposed development are unmitigable and preclude approval of the subdivision.

27 (12) The written decision to approve, conditionally approve, or deny a proposed subdivision must:

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1 (a) be provided to the applicant;

2 (b) be made available to the public;

3 (c) include information regarding the appeal process; and

4 (d) state the timeframe the approval is in effect.

5 (13) The planning administrator's decision is final, and no further action may be taken except as
6 provided in [section 36].

7 (14) Any changes to an approved preliminary plat that increases the number of lots or redesigns or
8 rearranges six or more lots must undergo consideration and approval of an amended plat following the
9 requirements of this section.

10
11 **NEW SECTION. Section 30. Effect of preliminary plat approval.** (1) (a) An approved or
12 conditionally approved preliminary plat must be in effect for not more than 5 calendar years and not less than 1
13 calendar year.

14 (b) At the end of the period, the planning administrator may, at the request of the subdivider,
15 extend the approval once by written agreement.

16 (c) On receipt of a request for an extension, the planning administrator shall determine whether
17 the preliminary plat remains in substantial compliance with the zoning and subdivision regulations. If the
18 preliminary plat is no longer in substantial compliance with the zoning or subdivision regulations, the extension
19 may not be granted.

20 (d) After a preliminary plat is approved, the local government may not impose any additional
21 conditions as a prerequisite to final plat approval if the approval is obtained within the original or extended
22 approval period.

23 (e) Any subsequent requests by the subdivider for extension of the approval must be reviewed and
24 approved by the governing body.

25 (2) An approved or conditionally approved phased preliminary plat must be in effect for 20
26 calendar years.

27

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1 NEW SECTION. **Section 31. Local review procedure for final plats.** (1) The following must be
2 submitted with a final plat application:

3 (a) information demonstrating the final plat conforms to the written decision and all conditions of
4 approval set forth on the preliminary plat; and

5 (b) confirmation the county treasurer has certified that all real property taxes and special
6 assessments assessed and levied on the land to be subdivided have been paid.

7 (2) A final plat application is considered received on the date the application is delivered to the
8 governing body or the agent or agency designated by the governing body if accompanied by the review fee.

9 (3) (a) Within 10 business days of receipt of a final plat, the planning administrator shall determine
10 whether the final plat contains the information required under subsection (1) and shall notify the subdivider in
11 writing.

12 (b) If the planning administrator determines that the final plat does not contain the information
13 required under subsection (1), the planning administrator shall identify the final plat's defects in the notification.

14 (c) The planning administrator may review subsequent submissions of the final plat only for
15 information found to be deficient during the original review of the final plat under subsection (3)(a).

16 (d) A determination that the application for a final plat contains sufficient information for review as
17 provided in subsection (3)(a) does not ensure approval of the final plat and does not limit the ability of the
18 planning administrator to request additional information during the review process.

19 (4) Once a determination is made under subsection (3) that the final plat contains the information
20 required under subsection (1), the governing body shall review and approve or deny the final plat within 20
21 business days.

22 (5) The subdivider or the subdivider's agent and the governing body or its reviewing agent or
23 agency may mutually agree to extend the review periods provided for in this section.

24 (6) (a) For a period of 5 years after approval of a phased preliminary plat, the subdivider may apply
25 for final plat of any one or more phases following the process set forth in subsections (1) through (5).

26 (b) After 5 years have elapsed since approval of a phased preliminary plat, the planning
27 administrator shall review each remaining phase to determine if a phase may result in new or significantly

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1 increased potential impacts that have not been previously identified and considered in the adoption of the land
2 use plan, zoning or subdivision regulations, or review and approval of the phased preliminary plat. If the
3 planning administrator identifies any new or significantly increased potential impacts not previously identified
4 and considered, the planning administrator shall proceed as set forth in [section 29(8)].

5 (c) If necessary to mitigate impacts identified in subsection (6)(b), the planning administrator may
6 impose conditions on any phase before final plat approval is sought.

7

8 **NEW SECTION. Section 32. Filing and recordation of plats and certificates of survey.** (1) (a)

9 Except as provided in subsection (1)(b), every final subdivision plat must be filed for record with the county
10 clerk and recorder before title to the subdivided land may be sold or transferred in any manner. The clerk and
11 recorder of the county may not accept any plat for record that has not been approved in accordance with
12 [section 31] unless the plat is located in an area over which the state does not have jurisdiction.

13 (b) After the preliminary plat of a subdivision has been approved or conditionally approved, the
14 subdivider may enter into contracts to sell lots in the proposed subdivision if all of the following contract
15 conditions are imposed and met:

16 (i) the purchasers of lots in the proposed subdivision make payments to an escrow agent, which
17 must be a bank or savings and loan association chartered to do business in the state of Montana;

18 (ii) the payments made by purchasers of lots in the proposed subdivision may not be distributed by
19 the escrow agent to the subdivider until the final plat of the subdivision is filed with the county clerk and
20 recorder;

21 (iii) if the final plat of the proposed subdivision is not filed with the county clerk and recorder within
22 the approval period of the preliminary plat, the escrow agent shall immediately refund to each purchaser any
23 payments the purchaser has made under the contract;

24 (iv) the county treasurer has certified that no real property taxes assessed and levied on the land to
25 be divided are delinquent; and

26 (v) the following language is conspicuously set out in each contract: "The real property that is the
27 subject of this contract has not been finally platted, and until a final plat identifying the property has been filed

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1 with the county clerk and recorder, title to the property may not be transferred in any manner".

2 (2) (a) Subject to subsection (2)(b), no division of land may be made unless the county treasurer
3 has certified that all real property taxes and special assessments assessed and levied on the land to be divided
4 have been paid.

5 (b) (i) If a division of land includes centrally assessed property and the property taxes applicable to
6 the division of land are not specifically identified in the tax assessment, the department of revenue shall prorate
7 the taxes applicable to the land being divided on a reasonable basis. The owner of the centrally assessed
8 property shall ensure that the prorated real property taxes and special assessments are paid on the land being
9 sold before the division of land is made.

10 (ii) The county treasurer may accept the amount of the tax prorated pursuant to this subsection
11 (2)(b) as a partial payment of the total tax that is due.

12 (3) (a) The county clerk and recorder shall maintain an index of all recorded subdivision plats and
13 certificates of survey.

14 (b) The index must list plats and certificates of survey by the quarter section, section, township,
15 and range in which the platted or surveyed land lies and must list the recording or filing numbers of all plats
16 depicting lands lying within each quarter section. Each quarter section list must be definitive to the exclusion of
17 all other quarter sections. The index must also list the names of all subdivision plats in alphabetical order and
18 the place where filed.

19 (4) The recording of any plat made in compliance with the provisions of [sections 1 through 37]
20 must serve to establish the identity of all lands shown on and being part of the plat. When lands are conveyed
21 by reference to a plat, the plat itself or any copy of the plat properly certified by the county clerk and recorder as
22 being a true copy thereof must be regarded as incorporated into the instrument of conveyance and must be
23 received in evidence in all courts of this state.

24 (5) (a) Any plat prepared and recorded as provided in [sections 25 through 33] may be vacated
25 either in whole or in part as provided by 7-5-2501, 7-5-2502, 7-14-2616(1) and (2), 7-14-2617, 7-14-4114(1)
26 and (2), and 7-14-4115. Upon vacation, the governing body or the district court, as provided in 7-5-2502, shall
27 determine to which properties the title to the streets and alleys of the vacated portions must revert. The

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1 governing body or the district court, as provided in 7-5-2502, shall take into consideration:

- 2 (i) the previous platting;
- 3 (ii) the manner in which the right-of-way was originally dedicated, granted, or conveyed;
- 4 (iii) the reasons stated in the petition requesting the vacation;
- 5 (iv) the parties requesting the vacation; and
- 6 (v) any agreements between the adjacent property owners regarding the use of the vacated area.

7 The title to the streets and alleys of the vacated portions may revert to one or more of the owners of the
8 properties within the platted area adjacent to the vacated portions.

9 (b) Notwithstanding the provisions of subsection (5)(a), when any poleline, pipeline, or any other
10 public or private facility is located in a vacated street or alley at the time of the reversion of the title to the
11 vacated street or alley, the owner of the public or private utility facility has an easement over the vacated land to
12 continue the operation and maintenance of the public utility facility.

13
14 **NEW SECTION. Section 33. Public improvements and extension of capital facilities.** (1) Except
15 as provided in subsections (1)(a) and (1)(c), the governing body shall require the subdivider to complete
16 required improvements within the proposed subdivision prior to the approval of the final plat.

17 (a) (i) In lieu of the completion of the construction of any public improvements prior to the approval
18 of a final plat, the governing body shall, at the subdivider's option, allow the subdivider to provide or cause to be
19 provided a bond or other reasonable security, in an amount and with surety and conditions satisfactory to the
20 governing body, providing for and securing the construction and installation of the improvements within a period
21 specified by the governing body and expressed in the bonds or other security. The governing body shall reduce
22 bond or security requirements commensurate with the completion of improvements. Failure of the local
23 government to require the renewal of a bond does not waive the subdivider's responsibility to complete the
24 required improvements prior to the approval of the final plat.

25 (ii) In lieu of requiring a bond or other means of security for the construction or installation of all the
26 required public improvements under subsection (2)(a)(i), the governing body may enter into a subdivision
27 improvements agreement with the subdivider that provides for an incremental payment, guarantee plan, or

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1 other method of completing the necessary improvements to serve the development as set forth in the
2 preliminary plat approval.

3 (b) Approval by the governing body of a final plat prior to the completion of required improvements
4 and without the provision of the security required under subsection (1)(a) is not an act of a legislative body for
5 the purposes of 2-9-111.

6 (c) The governing body may require a percentage of improvements or specific types of
7 improvements necessary to protect public health and safety to be completed before allowing bonding, other
8 reasonable security, or entering into a subdivision improvements agreement for purposes of filing a final plat.
9 The requirement is applicable to approved preliminary plats.

10 (2) (a) A local government may require a subdivider to pay or guarantee payment for part or all of
11 the costs of extending capital facilities related to public health and safety, including but not limited to public
12 roads, sewer lines, water supply lines, and storm drains to a subdivision. The costs must reasonably reflect the
13 expected impacts directly attributable to the subdivision. A local government may not require a subdivider to
14 pay or guarantee payment for part or all of the costs of constructing or extending capital facilities related to
15 education.

16 (b) All fees, costs, or other money paid by a subdivider under this subsection (2) must be
17 expended on the capital facilities for which the payments were required.

18
19 **NEW SECTION. Section 34. Variances.** (1) All land use regulations must include a process for the
20 submission and review of variances.

21 (2) The application for a variance must be for relief from land or building form design standards or
22 subdivision design and improvement standards.

23 (3) Variance applications must be considered and approved or approved with conditions before
24 application or in conjunction with application for a zoning permit or subdivision approval.

25 (4) The granting of a variance must meet all of the following criteria:

26 (a) the variance is not detrimental to public health, safety or general welfare;

27 (b) the variance is due to conditions peculiar to the property, such as physical surroundings,

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1 shape, or topographical conditions;

2 (c) strict application of the regulations to the property results in an unnecessary hardship to the
3 owner as compared to others subject to the same regulations and that is not self-imposed;

4 (d) the variance may not cause a substantial increase in public costs; and

5 (e) the variance may not place the property in nonconformance with any other regulations.

6 (5) Additional criteria may apply if the variance is associated with a floodplain or floodway pursuant
7 to the requirements of Title 76, chapter 5.

8 (6) Variance requests must be reviewed and determined by the planning administrator. The
9 planning administrator's decision is final and no further action may be taken except as provided in [section 36].

10
11 **NEW SECTION. Section 35. Fees.** The governing body may establish reasonable fees to be paid by
12 an applicant for a zoning permit, subdivision application, appeals, or any other review performed by the local
13 government pursuant to [sections 1 through 37] to defray the expense of performing the review.

14
15 **NEW SECTION. Section 36. Appeals.** (1) Appeals of any final decisions made pursuant to [sections
16 1 through 37] must be made in accordance with this section.

17 (2) For a challenge to the adoption of or amendment to a land use plan, zoning regulation, zoning
18 map, or subdivision regulation, a petition setting forth the basis for the challenge must be presented to the
19 district court within 30 days of the date of the resolution or ordinance adopted by the governing body.

20 (3) (a) Any final administrative land use decision, including but not limited to approval or denial of a
21 zoning permit, preliminary plat or final plat, imposition of a condition on a zoning permit or plat, approval or
22 denial of a variance from a zoning or subdivision regulation, or interpretation of land use regulations or map
23 may be appealed by the applicant or any aggrieved person to the planning commission.

24 (b) An appeal under subsection (3)(a) must be submitted in writing within 15 business days of the
25 challenged decision, stating the facts and raising all grounds for appeal that the party may raise in district court.

26 (c) The planning commission shall hear the appeal de novo. The planning commission is not
27 bound by the decision that has been appealed, but the appeal must be limited to the issues raised on appeal.

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1 The appellant has the burden of proving that the appealed decision was made in error.

2 (e) A decision of the planning commission on appeal takes effect on the date when the planning
3 commission issues a written decision.

4 (4) (a) Any final land use decision by the planning commission may be appealed by the applicant,
5 planning administrator, or any aggrieved person to the governing body.

6 (b) An appeal under subsection (4)(a) must be submitted in writing within 15 business days of the
7 challenged decision, stating the facts and raising all grounds for appeal that the party may raise in district court.

8 (c) The governing body shall hear the appeal de novo. The governing body is not bound by the
9 decision that has been appealed, but the appeal must be limited to the issues raised on appeal. The appellant
10 has the burden of proving that the appealed decision was made in error.

11 (d) A decision of the governing body on appeal takes effect on the date when the governing body
12 issues a written decision.

13 (5) (a) No person may challenge in district court a land use decision until that person has
14 exhausted the person's administrative appeal process as provided in this section.

15 (b) Any final land use decision of the governing body may be challenged by presenting a petition
16 setting forth the grounds for review of a final land use decision with the district court within 30 calendar days
17 after the written decision is issued.

18 (c) A challenge in district court to a final land use decision of the governing body is limited to the
19 issues raised by the challenger on administrative appeal.

20 (6) Every final land use decision made pursuant to this section must be based on the
21 administrative record as a whole and must be sustained unless the decision being challenged is arbitrary,
22 capricious, or unlawful.

23 (7) Nothing in [sections 1 through 37] is subject to any provision of Title 2, chapter 4.
24

25 NEW SECTION. **Section 37. Enforcement and penalties.** (1) A local government may, by
26 ordinance, establish civil penalties for violations of any of the provisions of [sections 1 through 37] or of any
27 ordinances adopted under the authority of [sections 1 through 37].

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- 1 (2) Prior to seeking civil penalties against a property owner, a local government shall provide:
- 2 (a) written notice, by mail or hand delivery, of each ordinance violation to the address of the owner
- 3 of record on file in the office of the county recorder;
- 4 (b) a reasonable opportunity to cure a noticed violation; and
- 5 (c) a schedule of the civil penalties that may be imposed on the owner for failure to cure the
- 6 violation before expiration of a time certain.
- 7 (3) A local government may, in addition to other remedies provided by law, seek:
- 8 (a) an injunction, mandamus, abatement, or any other appropriate action provided for in law;
- 9 (b) proceedings to prevent, enjoin, abate, or remove an unlawful building, use, occupancy, or act;
- 10 or
- 11 (c) criminal prosecution for violation of any of the provisions of [sections 1 through 37] or of any
- 12 ordinances adopted under the authority of [sections 1 through 37] as a misdemeanor punishable by a fine not to
- 13 exceed \$500 per day for each violation.
- 14 (4) In any enforcement action taken under this section or remedy sought thereunder, the parties
- 15 shall pay their own costs and attorney fees.

16

17 **NEW SECTION. Section 38. Repealer.** The following sections of the Montana Code Annotated are

18 repealed:

- 19 7-21-1001. Legislative findings and purpose.
- 20 7-21-1002. Definitions.
- 21 7-21-1003. Local government regulations -- restrictions.

22

23 **NEW SECTION. Section 39. Codification instruction.** [Sections 1 through 37] are intended to be

24 codified as an integral part of Title 76, and the provisions of Title 76 apply to [sections 1 through 37].

25

26 **NEW SECTION. Section 40. Effective date.** [This act] is effective on passage and approval.

27

