

SENATE BILL NO. 392

INTRODUCED BY S. FITZPATRICK

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING DETERMINATION OF COURT COSTS FOR COAL MINE RECLAMATION; AMENDING SECTIONS 82-4-251 AND 82-4-252, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

**NEW SECTION. Section 1. Equal application of court costs.** (1) Unless the context requires otherwise, a court or administrative agency that issues a final order in an action pursuant to ~~this title~~Title 82, chapter 4, part 2, may award the prevailing party reasonable costs of litigation, including filing fees, attorney fees, and witness costs.

(2) In awarding costs pursuant to this section, the court or administrative agency may not consider the identity of any party, including but not limited to a permittee, permit applicant, agency, public interest litigant, or other party to an action. The party requesting costs bears the burden of proof and persuasion.

(3) This section supersedes prior rulings pursuant to the private attorney general doctrine.

(4) The provisions of this section apply equally to all parties in an action pursuant to this part.

**Section 2.** Section 82-4-251, MCA, is amended to read:

**"82-4-251. Noncompliance -- suspension of permits.** (1) If it is determined on the basis of an inspection that the permittee is or that any condition or practice exists in violation of any requirement of this part or any permit condition required by this part that creates an imminent danger to the health or safety of the public or is causing or can reasonably be expected to cause significant and imminent environmental harm to land, air, or water resources, the director of the department or an authorized representative shall immediately order cessation of the operation or the portion of the operation relevant to the condition, practice, or violation. The cessation order remains in effect until the director or an authorized representative determines that the

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1 condition, practice, or violation has been abated or until modified, vacated, or terminated by the director or an  
2 authorized representative pursuant to subsection (5). If the director or an authorized representative finds that  
3 the ordered cessation of the operation or any portion of the operation will not completely abate the imminent  
4 danger to the health or safety of the public or the significant and imminent environmental harm to land, air, or  
5 water resources, the director or the authorized representative shall, in addition to the cessation order, impose  
6 affirmative obligations requiring any steps that the director or the authorized representative considers  
7 necessary to abate the imminent danger or the significant environmental harm.

8 (2) When, on the basis of an inspection, the department determines that any permittee is in  
9 violation of any requirement of this part or any permit condition required by this part that does not create an  
10 imminent danger to the health or safety of the public or cannot be reasonably expected to cause significant and  
11 imminent environmental harm to land, air, or water resources, the director or an authorized representative shall  
12 issue a notice to the permittee or the permittee's agent fixing a reasonable time, not exceeding 90 days, for the  
13 abatement of the violation and providing opportunity for public hearing. If, upon expiration of the period of time  
14 as originally fixed or subsequently extended, for good cause shown and upon the written finding of the director  
15 or an authorized representative, the director or an authorized representative finds that the violation has not  
16 been abated, the director or an authorized representative shall immediately order a cessation of the operation  
17 or the portion of the operation relevant to the violation. The cessation order remains in effect until the director or  
18 an authorized representative determines that the violation has been abated or until modified, vacated, or  
19 terminated by the director or an authorized representative pursuant to subsection (5). In the order of cessation  
20 issued under this subsection, the director shall determine the steps necessary to abate the violation in the most  
21 expeditious manner possible and shall include the necessary measures in the order.

22 (3) When, on the basis of an inspection, the director or an authorized representative determines  
23 that a pattern of violations of any requirements of this part or any permit conditions required by this part exists  
24 or has existed and if the director or an authorized representative also finds that the violations are caused by the  
25 unwarranted failure of the permittee to comply with any requirements of this part or any permit conditions or that  
26 the violations are willfully caused by the permittee, the director or an authorized representative shall issue an  
27 order to the permittee to show cause as to why the permit should not be suspended or revoked and shall

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1 provide opportunity for a public hearing. If a hearing is requested, the director shall inform all interested parties  
2 of the time and place of the hearing. Upon the permittee's failure to show cause as to why the permit should not  
3 be suspended or revoked, the director or an authorized representative shall suspend or revoke the permit. A  
4 permittee may request a contested case hearing on a permit suspension or revocation by filing a request for  
5 hearing, specifying the grounds for the request, within 30 days of receipt of the order of suspension or  
6 revocation. The order is effective upon expiration of the period for requesting a hearing or, if a hearing is  
7 requested, upon issuance of a final order by the board. The hearing must be conducted in accordance with the  
8 requirements of Title 2, chapter 4, part 6. When a permit has been revoked, the department may order the  
9 performance bond forfeited.

10 (4) Any additional permits held by an operator whose mining permit has been revoked must be  
11 suspended, and the operator is not eligible to receive another permit or to have the suspended permits  
12 reinstated until the operator has complied with all the requirements of this part with respect to former permits  
13 issued to the operator. An operator who has forfeited a bond is not eligible to receive another permit unless the  
14 land for which the bond was forfeited has been reclaimed without cost to the state or the operator has paid into  
15 the reclamation account a sum together with the value of the bond the department finds adequate to reclaim the  
16 lands.

17 (5) Notices and orders issued pursuant to this section must set forth with reasonable specificity the  
18 nature of the violation and the remedial action required, the period of time established for abatement, and a  
19 reasonable description of the portion of the operation to which the notice or order applies. Each notice or order  
20 issued under this section must be given promptly to the permittee or the permittee's agent by the department,  
21 by the director, or by the authorized representative who issued the notice or order. All notices and orders must  
22 be in writing and be signed by the authorized representatives. Any notice or order issued pursuant to this  
23 section may be modified, vacated, or terminated by the director or an authorized representative. However, any  
24 notice or order issued pursuant to this section that requires cessation of mining by the operator expires within  
25 30 days of actual notice to the operator unless an informal public hearing, if requested by the person to whom  
26 the notice or order was issued, is held at the site or within such reasonable proximity to the site that any  
27 viewings of the site can be conducted during the course of the hearing. If the department receives a request for

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1 an informal public hearing 21 days after service of the notice or order, the period for holding the informal public  
2 hearing is extended by the number of days after the 21st day that the request was received.

3 (6) A person who has been issued a notice or an order of cessation pursuant to subsection (1) or  
4 (2) or a person who has an interest that is or may be adversely affected by an order issued pursuant to  
5 subsection (1) or (2) or by modification, vacation, or termination of that order may request a hearing before the  
6 board on that order within 30 days of its issuance or within 30 days of its modification, vacation, or termination.  
7 The filing of an application for review under this subsection may not operate as a stay of any order or notice.  
8 The board shall make findings of fact and issue a written decision incorporating an order vacating, affirming,  
9 modifying, or terminating the order.

10 (7) ~~Whenever~~ Subject to the provisions of [section 1], whenever an order is issued under this  
11 section or as the result of any administrative proceeding under this part, at the request of any person, a sum  
12 equal to the aggregate amount of all costs, expenses, and attorney fees as determined by the department to  
13 have been reasonably incurred by the person for or in connection with the person's participation in the  
14 proceedings, including any judicial review of agency actions, may be assessed against either party as the court,  
15 resulting from judicial review, or the department, resulting from administrative proceedings, considers proper.

16 (8) In order to protect the stability of the land, the director or an authorized representative shall  
17 order cessation of underground coal mining under urbanized areas, cities, towns, and communities and  
18 adjacent to industrial or commercial buildings, major impoundments, or permanent streams if the director or the  
19 authorized agent finds imminent danger to inhabitants of the urbanized areas, cities, towns, and communities."  
20

21 **Section 3.** Section 82-4-252, MCA, is amended to read:

22 **"82-4-252. Mandamus.** (1) A resident of this state or any person having an interest that is or may be  
23 adversely affected, with knowledge that a requirement of this part or a rule adopted under this part is not being  
24 enforced or implemented by a public officer or employee whose duty it is to enforce or implement the  
25 requirement or rule, may bring the failure to enforce to the attention of the public officer or employee by a  
26 written statement under oath that must state the specific facts of the failure to enforce the requirement or rule.  
27 Knowingly making false statements or charges in the affidavit subjects the affiant to penalties prescribed in 45-

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1 7-202.

2 (2) If the public officer or employee neglects or refuses for an unreasonable time after receipt of  
3 the statement to enforce or implement the requirement or rule, the resident or person having an interest that is  
4 or may be adversely affected may bring an action of mandamus in the district court of the county in which the  
5 land is located. The court, if it finds that a requirement of this part or a rule adopted under this part is not being  
6 enforced, shall order the public officer or employee whose duty it is to enforce the requirement or rule to  
7 perform the officer's or employee's duties. If the officer or employee fails to obey the order, the public officer or  
8 employee must be held in contempt of court and is subject to the penalties provided by law.

9 (3) Any person having an interest that is or may be adversely affected may commence a civil  
10 action on the person's own behalf to compel compliance with this part against any person for the violation of  
11 this part or any rule, order, or permit issued under this part. However, the action may not commence:

12 (a) prior to 60 days after the plaintiff has given notice in writing to the department and to the  
13 alleged violator; or

14 (b) if the department has commenced and is diligently prosecuting a civil action to require  
15 compliance with the provisions of this part or any rule, order, or permit issued under this part. Any person may  
16 intervene as a matter of right in the civil action. This section does not restrict any right that any person may  
17 have under any statute or common law to seek enforcement of this part or the rules adopted under this part or  
18 to seek any other relief.

19 (4) Any person who is injured in person or property through the violation by any operator of any  
20 rule, order, or permit issued pursuant to this part may bring an action for damages, including reasonable  
21 attorney and expert witness fees, only in the county in which the strip- or underground-coal-mining operation  
22 complained of is located. This subsection does not affect the rights established by or limits imposed under Title  
23 39, chapter 71.

24 (5) The court, in issuing any final order in any action brought pursuant to subsection (3), may  
25 award costs of litigation, including attorney and expert witness fees, ~~to any party whenever the court determines~~  
26 ~~that the award is appropriate pursuant to [section 1].~~ The court may, if a temporary restraining order or  
27 preliminary injunction is sought, require the filing of a bond or equivalent security in accordance with the

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1 Montana Rules of Civil Procedure."

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3 NEW SECTION. Section 4. Codification instruction. [Section 1] is intended to be codified as an  
4 integral part of Title 82, chapter 4, part 2, and the provisions of Title 82, chapter 4, part 2, apply to [section 1].

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6 NEW SECTION. Section 5. Severability. If a part of [this act] is invalid, all valid parts that are  
7 severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications,  
8 the part remains in effect in all valid applications that are severable from the invalid applications.

9

10 NEW SECTION. Section 6. Effective date. [This act] is effective on passage and approval.

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12 NEW SECTION. Section 7. Applicability. [This act] applies to court actions filed on or after [the  
13 effective date of this act].

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